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EASTERN

F.O.

371

1948

PALESTINE

FILE No. .... 341 .....

.....

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FO 371 / 68640					
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68640

1948

PALESTINE

E 341

JAN

Registry  
Number

FROM

No.

Dated

Received  
in Registry

E 341/341/31

war office  
banned

8 Jan

Disposal of French Detainees in Kenya.

C.C. MEAF at 43396 9011 of Jan 6.

Question of last office and Palestine  
on question of disposal of French Detainees  
held in Kenya. Info for 80. division  
on subject.

Last Paper.

12051/1184/11.44

References.

68640

(Print.)

(How disposed of.)

(Minutes.)

I do not believe that this question  
concerns the Foreign Office.

S. H. H. (C. E. CABLE)

JB Jan 9

In P.P. W.O. 04822/104) 6 B.B. MEAF 9/1

JB Jan 13

In P.P. W.O. 04822/104) 6 B.B. MEAF 9/1

JB 27/1

(Action  
completed.)

E 341/341/31

(Index.)

E 341/341/31

Next Paper.

E 383

26513 F.O.P.

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Recd:- 23 Jan 48.

From:- C.in C. M.E.L.F.

D.T.O. 221200B Jan.

To:- War Office.

Info:- G.O.C. in C. East Africa.  
G.O.C. Palestine & Transjordan.

IMMEDIATE.

TOP SECRET. 49321 G(0)1.

INDEXED

Ref your 04822 (MO4) of 10 January. 48.

One. We fully agree with your para 3(A) and (B) and after consulting GOC Palestine consider that the method of dealing with these detainees would be to return <sup>them</sup> to Palestine at latest feasible date before final military evacuation. On arrival they would be situated in Haifa Enclave. On date of final evacuation. UNO and Jewish State would be presented with problem of their future disposal.

Two. We do not know the political and legal reaction to this proposal but from military point of view it appears to be best possible solution.

Three. Grateful your earliest agreement to above proposal.

Message Control.

Copies to: - S. C. S.      I. E. ov.  
 S. S. of S.      D. D. of S.  
 S. I. G. S.      (S. I. G. S.)  
 V. D. I.      V. D. I.  
 H. C.      H. C.  
 S. O. I. 4(10).      S. O. I.  
 D. S. I.      D. S. I.  
 D. S. I.      D. S. I.  
 S. I. 2, 3.      S. I. 2, 3.  
 D. S. D.      D. S. D.  
 D. S. S. D. (A).      P. S. S. D. - ord.  
 S. S. 2.      Foreign Office (Mr. Macdonald).  
 V. D. I.      Colonial Office (Mr. Stafford-Smith).  
 D. of A. P.      H. S. in of Apt.  
 S. (Ops) 1.  
 D. S.  
 D. D. S. (B).  
 S. 6.

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F 141/141/71 INDEXED

ONE TIME PAD 13 JAN 1948

BM/2125(M04)

From :- The War Office

DTO 091200 Z/Jan

To :- C-in-C MELF

Desp. 9 Jan. '48.

TOP SECRET 04822 (M04)

Reference your 43396 G(0)1 cipher of 6 Jan .

One .

The future of the 290 Jewish detainees held in Kenya will be one of the questions to be discussed between U.N. Commission and the Colonial Office representatives who are leaving for America within a few days for that purpose .

Two .

Although IHC are bound to discuss this question with U.N. Commission decision will not necessarily depend upon desires of Commission . We reserve the right to look after our own interests .

Three .

If they are brought to Palestine in near future difficulty will arise when Mandate is given up because :-

(a) It is most improbable that U.N. Commission or any other authority apart from ourselves would be prepared to hold them in custody .

(b) Even if we overcame legal difficulty of holding them ourselves the added commitments entailed would presumably be unwelcome to you .

If they were released into Palestine on termination of Mandate they would be a strong reinforcement for IEL and Stern .

Four .

We should be grateful for your views on the best method of dealing with these 290 Jews in the light of para three above .

Message Control.

IMPORTANT

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 US of S  
 CIGS  
 VCIGS  
 DMO  
 MO 1, 4(10)  
 DMI  
 DDMI(I)  
 MI 1, 3.  
 DSD  
 EDS(DA)  
 SD 2  
 VQMG  
 D of AP  
 Q(Ops)1  
 DQ  
 DDQ(B)  
 Q 6  
 DD Mov(I)  
 Col Mov(F)  
 Q(M)2  
 PUS  
 DF(a)  
 F 1  
 DF(c)  
 WT  
 QMGF  
 DPR  
 PR (Co-ord)  
 Foreign Office (Mr. McDermott)  
 Colonial Office (Mr. Trafford-Williams)  
 MI 5  
 Ministry of Transport.

12 JAN 1948

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**TOP SECRET**  
**CIPHER TELEGRAM**

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From:- C. in C. MELF.

To :- War Office

Info:- GOC. Palestine & Transjordan GOC. in C. East Africa

IMPORTANT

TOP SECRET.

43396 G(0)1

Subject is disposal of Jewish detainees held in Kenya.

One. In view of the forthcoming termination of British mandate in Palestine we have been investigating question of early return to Palestine of the approx 290 Jewish detainees held in Kenya. We feel that the termination of the mandate would render illegal any subsequent detention in Kenya.

Two. East Africa wishes to return these detainees to Palestine earliest. Recent cut in African manpower ceiling will further restrict East Africa's ability to meet gd commitment for detainees as well as to retain reserve for internal security role. Moreover if they are not returned before termination of the mandate there seems danger that United Nations commission or new Jewish state might refuse to accept them. East Africa might then be burdened with this commitment indefinitely.

Three. Palestine Govt on other hand consider that since these Jews are detained by virtue of laws of Kenya their detention can remain valid until order is revoked or varied. They consider early return would be most undesirable addition to security problem and desire return to be postponed until after completion of evacuation of British tps. They further consider that future of these detainees should in any case be discussed with United Nations commission as it is bound up with future of other detainees now in Palestine.

Four. Decision appears to rest with Colonial Office and depends /partly on.....

Recd 6 Jan 48

D.T.O. 050935 Jan

E 341

8 JAN

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partly on legal basis for detention of these detainees both now and in future. Request therefore that Colonial Office be approached and that we receive instrs earliest regarding disposal of Jewish detainees now in Kenya

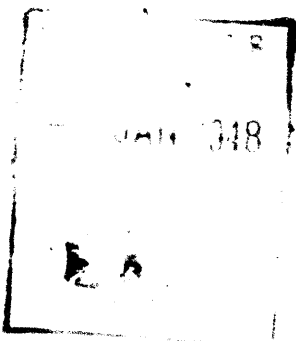
Message Control.

Distribution by ~~1004~~  
To:- M.O.4.(for action)

Copies to:-

S. of S.  
U.S. of S.  
C.I.G.S.  
V.C.I.G.S.  
D.M.O.  
M.O.1.4(10).  
D.M.I.  
D.D.M.I.(I).  
M.I.1.3.  
D.S.D.  
D.D.S.D.(A).  
S.D.2.  
V.Q.M.G.  
D. of A.P.  
Q(Ops)1.  
D.Q.  
D.D.Q.(B).  
Q.6.  
D.P.Mov.  
D.D.P.Mov.  
Q(M)2.  
P.U.S.  
D.F.(a).  
F.1.  
D.F.(c).  
W.F.

Q.M.G.F.  
D.P.R.  
P.R.(Co-ord).  
Foreign Office (Mr. McDermot).  
Colonial Office (Mr. Stafford-Smith).  
M.I.5.  
Ministry of Transport.



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1948

E

PALESTINE

E 2533

18 FEB 1948

Registry  
Number

FROM

No.

Dated

Received  
in Registry

E 2333/341/31

Tillingham

Colonial Office

14 Feb

18 -

Disposal of Jewish Refugees in Kenya.  
Meeting will be held 17 Feb to discuss  
question of disposal of Jewish Refugees held  
in Kenya.  
To be 'faced' the problem, given means of  
local office and Colonial Office.

Last Paper.

383

References.

(Print.)

(How disposed of.)

(Action  
completed.)

P. W. S. 13

(Index.)

4/2/44

Next Paper.

2936

(Minutes.)

Now attach results of  
meeting recently sent for  
entry JB Feb. 19

2: P.P. Feb 24/48 6/9/36 17/2

~~Handwritten~~  
This was the solution I advocated.  
(a) we should inform the UNRC that  
we proposed to bring these people  
back to Palestine in July. (b) If  
the UNRC demurred we should  
have to take them back before  
May 15, while we still had  
jurisdiction (c) if the UNRC  
concurred we could wait, as  
proposed, till July. This  
would

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would avoid the undesirable  
 situation which would arise  
 if we took these dangerous  
 men back earlier and had  
 to hold them incarcerated -  
 a target for an ILL raid  
 Action is being taken accordingly  
 Mr Bealey

Feb. 20

J. Balfour  
20/2

1813. 27/3

92 P.P. 80 til to Kenya 136 2/2  
 - Kenya til to P.O. 137 26/2  
 - P's line til 484 27/2

for Mr. 10

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TOP SECRET

OFFICIAL COMMITTEE ON PALESTINE

WORKING PARTY

Disposal of Jewish Detainees held  
in Kenya

E 2033

18 FEB 1948

1. A meeting will be held in Conference Room F Cabinet Office, Great George Street at 11 a.m. on Tuesday the 17th of February to discuss the question of the disposal of Jewish detainees held in Kenya. The War Office, Colonial Office, Foreign Office, Ministry of Transport, and Admiralty are invited to send representatives.

The Problem.

2. There are 291 suspected terrorists detained in Gil Gil camp Kenya, where they have been since March, 1947. Previously they had been held in a camp near Asmara, but owing to political and security considerations (in particular the escape of certain detainees in August, 1946) it had been found necessary to move them to Kenya. The question now to be decided is when these people are to be moved from Kenya, what is to happen to them on their arrival in Palestine and what is to be said to the United Nations Commission concerning them.

War Office view.

3. The Commander-in-Chief, M.E.L.F. has stated that, after consulting G.O.C. Palestine, he considers that the best method of dealing with the detainees would be to return them to Palestine at the latest possible date before the final military evacuation, and that on arrival they should be detained in the Haifa enclave. On the date of final evacuation their future disposal would become a matter for the United Nations Commission and the Jewish State. The War Office support the Commander-in-Chief's views and emphasise the necessity of delaying their arrival in Palestine to the last possible

moment;

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18 FEB 1948  
SENT TO DEP.  
18 FEB 1948

moment; the War Office point out that, although these Jews have not been convicted by the courts there is no doubt that they were all at one time members of terrorist organisations and that after some 5 years of detention they are in bitter and revengeful mood and would be likely, if released in Palestine, to make it their primary duty to attack British soldiers and installations.

Colonial Office views.

- (a) The High Commissioner considers that the return for detention in Palestine before the termination of the Mandate of these Jews would be a most undesirable addition to his security problems while their return and release before completion of military withdrawal would certainly make this more difficult.
- (b) The Governor of Kenya is unwilling to retain the detainees beyond the 15th of May and considers that they should be en route for Palestine long enough before that date to ensure that they reach their destination not later than that date. He considers that if any other course were to be adopted the detainees would make a point of creating incidents which would necessitate force being used to keep order. There will also be strong public reaction to such a state of affairs in Kenya. A more recent telegram from Kenya states that the Director of Medical Services, on a recent visit to the camp, reported that the atmosphere was most disturbing and that he and the Commandant feared that unless some definite information regarding their return could be given at an early date, unfortunate incidents could not be avoided.

/(c)

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- (c) Colonial Office consider that Kenya Ordinance under which these men are detained could be used to cover their detention pending arrangements for their release, even though some temporary detention was required after the termination of the Mandate. Anything further than this would be most difficult to justify.
- (d) Present Kenya legislation would not cover deportation of the detainees after the 15th of May and it would be necessary to enact a special law. While the legislation would undoubtedly be passed, the Government would equally certainly come under heavy criticism for having permitted this state of affairs to arise.
- (e) It is doubtful whether we should be entitled in law to bring these people into Palestine after the 15th of May without the consent of the U.N. Commission either expressed or implicit. It is unlikely that this point will give rise to difficulty.
- (f) Once the detainees are inside the Haifa enclave after the 15th of May the G.O.C. will be entitled to take such action against them as he considers necessary for safeguarding his Forces and his withdrawal. Internationally, the Foreign Office Legal Advisers feel that they are safe enough on the general question of the G.O.C.'s powers, and we have given the military indemnity against action in a British Court in the Draft Palestine Bill, 1948.
- (g) It is possible that to detain these people in the enclave would encourage heavy attacks from the I.Z.L. on the enclave in an effort to liberate their  
/colleagues;

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colleagues; this might result in a more difficult security situation than the actual release of the men in the Jewish area.

4. In brief the Colonial Office view is that the detainees must be out of Kenya not later than the 15th of May and that, if the G.O.C. decides that he must detain them in the enclave and cannot permit their release in the Jewish area, his position is sufficiently covered legally. It would be necessary to inform the United Nations Commission of our intention and this should be done at an early date. It is not however proposed that the concurrence of the U.N.C. should be sought although of course any violent reaction from the U.N.C. would call for reconsideration (but not necessarily modification) of our decision.

Other considerations

5. The Governor of Kenya has reported that both he and the S.I.M.E. are satisfied that the detainees can be moved to Palestine without military escort. The Governor proposes that Colonel Rice, the present Camp Commandant, with two Assistant Superintendents and ten Inspectors of the present camp staff who have been specially selected because they get on well with and are respected by the detainees should accompany them from Gil Gil to Palestine. The Colonial Office have also asked the Governor whether Colonel Rice, and as many of his Force as possible, would be likely to agree to volunteer to stay in Palestine until the 1st of August to assist in the administration of the detention camp.

6. The Governor has also suggested that the ship allocated for the purpose need not be a guard ship and should be as comfortable as reasonably possible. It may however be thought preferable to take no risks and to use one of the fitted transports now employed for carrying illegal immigrants to Cyprus.

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7. The Admiralty have been invited to attend the Working Party in case they have any comments as regards the possible escorting of the transport and the question of passage through the Suez Canal.

J. D. Higham

Colonial Office,  
The Church House,  
Great Smith Street,  
London, S.W.1.

14th February, 1948.

Lt. Col. G.G. Sherman	-	Cabinet Office
Lt. Col. M.M. Charteris	-	War Office (M.O.4)
Mr. J.G.S. Beith	-	Foreign Office
Mr. F.C. Rennie	-	Ministry of Transport
Mr. G.C.B. Dodds	-	Admiralty
Major D.J. Scherr	-	M.I.5.
Mr. I.D. Robertson	-	Colonial Office

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SECRET

COPY NO. 2

Ref: 6/9/36

MR. LUKE, Cabinet Office  
MR. J.G.S. BEITH, Foreign Office  
MR. J.D. HIGHAM, Colonial Office  
MR. I.D. ROBERTSON, Colonial Office  
MR. A.G. POCKETT, Ministry of Transport  
COLONEL CHARTERIS, M.O.4, War Office  
CAPTAIN F. LAMB, War Office

INDEXED

OFFICIAL COMMITTEE ON PALESTINE:  
WORKING PARTY

The following record of the conclusions of the Working Party at their meeting on 17th February is circulated for information.

2. The Working Party considered a paper prepared by the Colonial Office and dated 14th February, on the question of the disposal of Jewish detainees held in Kenya. The Colonial Office pointed out that there were 291 suspect terrorists detained in Gil Gil camp, Kenya, where they had been since March 1947. The question now to be decided was when these people were to be moved from Kenya, what was to happen to them on their arrival in Palestine, and what is to be said to the United Nations Commission concerning them.

Conclusions

(1) Subject to the views of higher authority the Colonial Office would inform the Governor of Kenya that:-

- (a) it is the firm intention of His Majesty's Government to arrange for the transfer of the Jewish detainees to ensure their arrival in Palestine not later than 1st August 1948. The present intention is to effect transfer during July, but the final date is dependent on the availability of shipping, and might require review in the light of further developments;
- (b) The Jewish detainees should be informed that it will not be possible to arrange for their transfer to Palestine before the Mandate is terminated, but that arrangements will be made for their transfer before British forces are finally withdrawn from Palestine on 1st August;
- (c) Instructions will be issued to the United Kingdom Delegation in New York to approach the United Nations Commission with the object of informing them of our intentions regarding the transfer of the Jewish detainees.

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(1) It might be necessary to make arrangements for their transfer prior to the termination of the Mandate, since we have no legal right to effect such a transfer after this date in the face of opposition from the United Nations Commission.

(2) The Colonial Office would inform the High Commissioner for Palestine of the proposals outlined in Conclusion (1) above, and would instruct their representatives in New York to approach the United Nations Commission on the lines indicated in (1)(c) above. A suitable draft telegram to New York would be cleared with the Foreign Office prior to despatch.

(3) The Ministry of Transport could not undertake to provide the necessary shipping required on any specific date, but they would naturally do their best to comply with any request made to them. Further, the Ministry of Transport could not guarantee that one of the fitted cargo vessels at present in use as transport for the illegal Jewish immigrants to Cyprus could be used for the purpose of transferring the detainees from Kenya to Palestine. The Ministry of Transport were most anxious to get back these ships for general employment elsewhere, if possible by 1st May.

(4) Subject to the views of the Governor of Kenya, the War Office would inform the Commander-in-Chief, Middle East Land Forces, of the proposals outlined in conclusion (1) above.

(5) The Working Party generally agreed that the detainees should be returned to Palestine at the latest possible date before the military evacuation. On the question of whether or not they should be detained in the Haifa enclave on arrival in Palestine, it was generally felt that this was a matter for the G.O.C., Palestine, to decide, in the light of circumstances prevailing at the time. The view was expressed that to detain these people in the enclave would encourage heavy attacks by the Irgun Zvai Leumi, and therefore the G.O.C. might well be advised to liberate them.

(Signed) G. C. SHERMAN.

Cabinet Office,  
S.W.1.

17TH FEBRUARY, 1948.

Copy to Mr. Newling,  
Ministry of Defence.

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Cypher

FROM PALESTINE (General Sir A. Cunningham) INDEXED

D. 27th February, 1948.  
R. 27th " " 19.15 hrs.

IMMEDIATE

No. 484 Top Secret.

Addressed S. of S.  
Repeated Governor Kenya No. 510.

Your telegram No. 669 and Kenya telegram No. 137.

I have discussed with the G.O.C. who does not propose to detain the Jews in question if they (corrupt group arrive) about the middle of July. Since, however, they would constitute a danger to the security of British troops here if they arrived in Palestine earlier and were at liberty here, it is important that earlier arrival should be avoided. In the circumstances (corrupt group) (I agree that) Commission should be informed as proposed in paragraph 4 of your telegram.

Distributed to:-

R. 243  
Secretary of State  
Sir T. Lloyd  
Mr. Rees-Williams  
Sir S. Caine  
Sir C. Jeffries  
Mr. Holding  
Mr. Martin  
Mr. Trafford Smith  
Mr. Gutch  
Mr. Mathieson  
Mr. Higham  
Mr. Galsworthy  
Mr. Holmer  
Mr. Dale  
Mr. Cohen  
Mr. J.H. Wallace  
Mr. I.D. Robertson  
War Office (M.O. 4.)  
Foreign Office  
Ministry of Transport  
" " "  
Admiralty

- Lt. Col. Charteris.  
- Mr. Beith.  
- Mr. F.C. Rennie.  
- Mr. A.G. Pockett.  
- Mr. G.C.B. Dodds.

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Cypher

FROM KENYA (Governor's Deputy)

D. 26th February, 1948.

R. 26th

15.40 hrs.

- 1 MAR 1948

MOST IMMEDIATE

No. 137 Top Secret.

Addressed to S. of S.  
Repeated to High Commissioner Palestine No. 70.

Your top secret telegram No. 136.

Although the difficulties of the Commander-in-Chief Middle East Land Forces are fully appreciated and we would like to be more helpful, I do not see how we can agree to detainees remaining in Kenya after 15th May. If such a course were to be adopted, I am advised that incidents resulting in bloodshed are bound to occur.

2. Would it not be possible to arrange for a slow ship to take them from here round the Cape? If they left Mombasa on or about 7th May, surely it would be possible to arrange for ship not to reach Palestine until the end of June. Rice and officers mentioned in paragraph 1 of my top secret priority telegram No. 52 would be prepared to conduct the detainees under such an arrangement.

3. With reference to the suggestion contained in paragraph 2 of your top secret telegram No. 119 dated 12th February, I think Rice might be prepared to assist in the manner suggested, but he very much doubts if anyone of his staff would be prepared to do so.

Distributed to:-

R. 248

Secretary of State

Sir T. Lloyd

Mr. Kease-Williams

Sir S. Cairns

Sir C. Jeffries

Mr. Holding

Mr. Martin

Mr. Trafford Smith

War Office (M.O. 4.)

Foreign Office

Ministry of Transport

Admiralty

Mr. Gifford

Mr. Nicholson

Mr. Higgins

Mr. G. G. Gifford

Mr. Hollar

Mr. Fels

Mr. Cohen

Mr. J. H. Wallace

Mr. J. G. Robertson

Lt. Col. M. M. Charteris

Mr. J. G. S. Beith

Mr. Pockett

Mr. Rennie

Mr. G. C. R. Dods

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Copy (D.P.P.)

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26 FEB 1948

TO: KENYA (Sir P. Mitchell)

Sent 21st February, 1948. 23.15 hrs.

IMMEDIATE

No. 136 Top Secret.

Addressed Governor Kenya.  
Repeated High Commissioner, Palestine No. 669.

Your Top Secret telegram No. 94 (not to Palestine) and  
previous correspondence.

Jewish detainees at Gil Gil.

Disposal of these Jews has been subject of  
interdepartmental discussion here. War Office supports strongly  
held view of Commander-in-Chief Middle East Land Forces that it  
would be most undesirable to return detainees to Palestine much  
before final military evacuation on 1st August and that to do so  
would gravely aggravate difficulties of withdrawal. War Office  
considers that in these circumstances it would be necessary for  
General Officer Commanding to detain them until withdrawal and  
that this in itself would provoke attacks on British Forces by  
terrorist organisations.

2. In these circumstances it would be appreciated if  
you would agree to hold the detainees after the 15th of May  
until arrangements can be made for a ship to take them to  
Palestine, where they would have to arrive not later than mid-July.

3. Legal powers to make provision for reception of  
detainees in Palestine will of course lapse on termination of  
Civil Government on the 15th of May and the course described in  
paragraph 2 above would only be adopted with the acquiescence of  
United Nations Commission. If the Commission show any  
disinclination to accept detainees then it would be necessary,  
despite the military disadvantages, to ensure their arrival in  
Palestine before the 15th of May.

4. In view of these assurances that detainees will be  
taken from Kenya in any case in time to arrive in Palestine not  
later than mid-July and, in the circumstances described in  
paragraph 3, before 15th of May, it is proposed, provided you see  
no objection, to inform the United Nations Commission that we do  
not propose to return detainees to Palestine before the termination  
of the Mandate and that it may not be possible, for practical  
reasons, e.g. shipping, to return them until some time after  
the termination date. Meanwhile there is no objection to your  
informing the detainees now that they will be back in Palestine  
before the final evacuation of British Forces.

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5. If you agree to the above action, your legal advisers will no doubt consider what if any legislation will be required. My advisers doubt whether the provisions of section 2 or section 3 of the Detained Persons Removal Ordinance will strictly cover removal from Kenya after 15th of May but if the detainees are willing to go there will presumably be no legal difficulty. My advisers think that the Control of Detained Persons Ordinance will cover their temporary detention after 15th of May pending arrangements for their release.

6. It is not known whether Military would wish to detain the Jews in enclave if they arrive only 2 - 3 weeks before withdrawal. It is possible that detention would provoke strong reaction from Irgun which would outweigh any advantage. Presumably it would assist you if detainees could be told that they would be liberated on arrival. Grateful if High Commissioner to whom this telegram is being repeated would discuss with General Officer Commanding and report latter's views.

Distributed to:-

R.243  
Secretary of State  
Sir T. Lloyd  
Mr. Rees-Williams  
Sir S. Gaine  
Sir C. Jeffries  
Mr. Holding  
Mr. Martin  
Mr. Trafford Smith  
Mr. Gutch  
Mr. Mathieson  
War Office (M.O.4.)  
Foreign Office  
Ministry of Transport  
Cabinet Offices

Mr. Higham  
Mr. Galsworthy  
Mr. Holmer  
Mr. Dale  
Mr. Cohen  
Mr. J.H. Wallace  
Mr. I.D. Robertson

- Lt.Col. Charteris.  
- Mr. Beith.  
- Mr. Pockett.  
- Colonel Sherman.

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PALESTINE

2936

3 MAR 1948

No. *U.S. Oct*  
*New York*  
 Dated  
 Received in Registry *738*  
*2 Mar*  
*3 -*

*Report of Henry...  
 The question of these... has brought to the  
 of the U.N. Commission but no decisions have been...  
 into... as they... to...  
 solution. It was stated in reply to... by the  
 Commission that although no decision had been taken in  
 the matter of... previously... that...  
 could ultimately be... to...  
 There is no... in the...  
 The Commission has not... statement is needed  
 any decision in this matter.*

Last Paper.

2333

References.

(Print.)

(How disposed of.)

*S. Hetherington 81  
 Herman G. H. 81  
 Scher. 81.1.5  
 M. 13a  
 M. 0.4  
 Adams  
 81 Mar 8*

(Action completed.)

*F. C. 9/3*

(Index)

*18/2/48*

Next Paper.

3080

30471 P.O.P

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E

16

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CYPHER/OTP

FILE 8

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 738.

D: 3.19 p.m. 2nd March, 1948.

2nd March, 1948.

R: 9.00 p.m. 2nd March, 1948.

Repeated to: Governor of Kenya,  
High Commissioner Jerusalem,  
Washington Saving.

E 2936

3 MAR 1948

IMMEDIATE

TOP SECRET

Addressed Foreign Office telegram No. 738 of 2nd March repeated for information to Governor of Kenya, High Commissioner Jerusalem and Saving to Washington.

NT

Your telegram BRIEF 75 - detainees in Gil Gil camp.

The existence of these detainees has been brought to the notice of the United Nations Palestine Commission but no (repeat no) discussions have been entered into as to when or how they should be repatriated to Palestine. In reply to a question by the Commission however it was stated that although no decisions had been taken in this matter it was presumed that these detainees would ultimately be repatriated to Palestine.

2. Bunche has informed Fletcher-Cooke that the letter to the Jewish community council of Haifa has not (repeat not) yet been despatched but will merely take the line that the Commission have the existence of these detainees in mind and that no (repeat no) discussions as to when or how they will be repatriated from Kenya to Palestine have as yet been entered into with this delegation.

3. There is therefore no truth in the B.B.C. message as the Commission have not (repeat not) issued any statement or reached any decision in this matter.

Foreign Office please pass to Colonial Office and Immediate to Kenya and Jerusalem as my telegrams Nos. 1 and 158 respectively.

[Copies sent to Colonial Office and to Telegraph Section Colonial Office for repetition to Kenya and Jerusalem].

@@@



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PUBLIC RECORD OFFICE

Group.....FO.....  
Class.....371.....  
Piece...68640.....

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in the Department of origin  
under Section 3 (4) of the  
Public Records Act, 1958

E 3122/34/31

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1948

PALESTINE

3622

18 MAR 1948

TELEGRAM FROM  
United Kingdom  
No. Delegation  
NEW YORK  
903Received in Registry 17th Mar  
18th "

## Foreign Detainees in Kenya

Refers Foreign Office telegram No 1026, (E3122/341/30).  
Commission state that they have no objection to  
assumption made in letter from United Kingdom  
delegation re acceptance in Palestine of Kenya  
detainees after the termination of the mandate.  
Commission have received two telegrams from Jewish  
detainees at Gilgil. Texts in immediately following  
telegram. Commission have noted contents of same  
and have enquired whether there is any information  
available to clarify their contents and particularly  
the references to the "reported statement" of the  
Commission, and Attorney-General of Kenya.

Last Paper.

3324

Reference.

(Print.)

(How disposed of.)

8. Walkeron. 80/  
Herman, 80 off  
Robert. M. 1.5.  
M. 1.2. a.

MO4

Admty

O.M.

Mar. 18

(Action  
completed.)

P. 14/4

(Ind.)

15/3/48

Next Paper.

3623

(Minutes.)

I have held these pp. up for  
a day or two in the hope that  
the CO. would receive a tel  
from Kenya which would  
enable us to reply. They have  
not yet had anything from  
Kenya, however, and meanwhile  
the position of the UN Commn.  
has become more dubious.

We must await the  
Comments of Kenya.

Bu. Apr. 1  
15. Apr. 13

H. S. Beir  
Mar. 23

223. 22  
13

30471 F.O.P

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E 3622

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Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 903.

D: 1.20.p.m. March 17th. 1948.

March 17th, 1948.

R: 8.00.p.m. March 17th, 1948.

IMMEDIATE.

SECRET.

GIANT.

Addressed to Foreign Office telegram 903 March 17th:  
repeated to Governor of Kenya, High Commissioner Jerusalem, B.M.E.O., Cairo, for Commander-in-Chief Middle East Land Forces and Saving to Washington.

Your telegram No. 1026 - Jewish detainees in Kenya.

Final sentence of letter sent to Commission on this matter read "It is presumed that the Commission will not (repeat not) raise any objection to the acceptance of any or all (repeat any or all) of these persons in Palestine after the date of the termination of the mandate".

2. In their reply, the Commission state that they have "no (repeat no) objection in principle to the assumption made".

3. Commission has received two telegrams from Jewish detainees at Gilgil. Texts in my immediately following telegram. Commission has noted contents of telegrams and has enquired whether there is any information available to clarify their contents and particularly the references to the "reported statement" of the Commission and the statements of the Attorney-General of Kenya.

4. Alleged statement by the Commission is no doubt a reference to the B.B.C. message referred to in paragraph 1 of your telegram Brief No. 75. In my telegram 738 I explained that Commission had made no (repeat no) such statement and I propose to reply to the Commission, if you see no objection, that the statement referred to was contained in a B.B.C. broadcast which had no foundation in fact.

5. Governor of Kenya will no doubt furnish me with material to reply to Commission's enquiry about statements of the Attorney-General of Kenya.

Please pass to Colonial Office and repeat Kenya, Jerusalem and B.M.E.O. Cairo as my telegrams Nos. 2, 222 and 10 all immediate.

[Copy sent to Telegraph Section Colonial Office for repetition to Kenya and Jerusalem. Repeated to B.M.E.O. Cairo].

---00---

18 MAR 1948  
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<p>RECEIVED FROM United Kingdom Delegation No. 1000 1000 1000</p> <p>Received 17th Mar in Registry 18th "</p>	<p>RECEIVED FROM United Kingdom Delegation No. 1000 1000 1000</p> <p>Received 17th Mar in Registry 18th "</p>
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Last Paper.  
3622

References.

(Print.)

(How disposed of.)

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Adman. M.I. 5.  
M.I. 3.  
M.I. 4.  
Adman.  
P.M.  
Mar 18  
(on E3622)

(Action completed.)	(Index.)
PP 14/4	PP 14/4

Next Paper.  
5202

(Minutes.)  
See E 3622 a minute

JB Mar. 23

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

8. P.P. 60 of 6 Kenya 436 11/6  
- Kenya 427 6 50. 18/6  
LT 23. vi

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En Clair

WORLD ORGANIZATION INTERNATIONAL

FROM NEW YORK TO FOREIGN OFFICE 18 MAR 1948

E 3623

(From United Kingdom Delegation to the United Nations)

No. 904 D. 12. 55 p.m. 17th March, 1948.  
17th March, 1948. R. 7. 51 p.m. 17th March, 1948.

Repeated to Governor of Kenya  
High Commissioner Jerusalem  
British Middle East Office Cairo  
Washington Saving

IMMEDIATE  
GIANT

Addressed to Foreign Office telegram No. 904 of  
17th March repeated for information to Governor of Kenya,  
High Commissioner Jerusalem, B.M.E.O. Cairo for Commander-  
in-Chief M.E.L.F. and Saving to Washington

My immediately preceding telegram; Jewish detainees  
in Kenya.

Following are texts of telegrams received by Commis-  
sion from or on behalf of Jewish detainees at Gilgil.

2. [Begins]

"Denying your reported statement concerning Kenya  
detainees, Kenya Government officially announced in name  
of London Government that only if you object camps repa-  
triation after May 15th they will repatriate all  
detainees before it. Otherwise repatriation postponed.  
Please intervene strongly for immediate repatriation.  
Rabbi Kahane Chaplain, Jewish exiled detainees Gilgil  
Kenya" [Ends]

3. [Begins]

"Attorney General, Kenya officially told us yesterday

(a) Denial your repatriation announcement

(b) Camps repatriation only just before evacuation  
British Forces and not before Mandate termination but if  
you object our arrival after Mandate termination, Britain  
will repatriate us before May 15th

(c) Small ordinary groups including sick returning  
soon. Bitterly shocked camp urges your strong intervention.  
Camp put all its hope in you for immediate repatriation,  
please cable. Jewish exiled detainees Gilgil, Kenya " [Ends]

Please pass to Colonial Office and repeat to Kenya,  
Jerusalem, and B.M.E.O. Cairo as my telegrams Nos. 3 223  
and 11 all immediate.

[Copies sent to Colonial Office for repetition to  
Kenya and Jerusalem]

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18 MAR 1948



**OUTWARD TELEGRAM**

**FROM THE SECRETARY OF STATE FOR THE COLONIES**

75156/151F/48

Cypher (O.T.P.)

**TO KENYA** (Sir P. Mitchell)

Sent 17th June, 1948. 10.00 hrs. **INDEXED**

**IMPORTANT**  
No. 436 Secret.

Gilgil Jews.

In reply to Press enquiries here I propose to say that detainees have been informed by Governments of Kenya on instructions from H.M.G., that their repatriation to Palestine has been delayed by the terms of the Cease-Fire Agreement and that the problem is being referred to the United Nations Mediator. Have you any observations?

Copies sent to:-

Foreign Office

"

"

"

(News Dept.)-Mr. Matthews.

- Mr. J.G.S. Beith.

- Mr. B.A.B. Burrows.

- Mr. Matthews.

PUBLIC RECORD OFFICE

**FO 371 / 68640**

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

3623 341 11

FROM KENYA (Governor's Deputy)

D. 18th June, 1948.

R. 18th " " 15.45 hrs.

IMPORTANT

No. 427 Secret

Your secret telegram No. 436 dated  
17th June.

Gilgil Jews.

I have no observations except to say  
that I greatly trust negotiations will be  
pressed to a very early and satisfactory  
conclusion.

Copies sent to:-

Foreign Office

- Mr. J.G.S. Beith

- Mr. B.A.B. Burrows

" " (News Dept.) - Mr. Matthews

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM KENYA (Governor's Deputy)

D. 18th June, 1948.

R. 18th " " 15.45 hrs.

IMPORTANT

No. 427 Secret

Your secret telegram No. 436 dated  
17th June.

Gilgil Jews.

I have no observations except to say  
that I greatly trust negotiations will be  
pressed to a very early and satisfactory  
conclusion.

Copies sent to:-

Foreign Office - Mr. J.G.S. Beith  
" " - Mr. B.A.B. Burrows  
" " (News Dept.) - Mr. Matthews

23

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(Messages marked O.T.P. need not be perused)

Recd. 17 Jun 48.

D.T.O. 161930B Jun. **INDEXED**

From:- C in C MELF

To:- War Office

Info:- HQ East Africa Command

3623 74/ 21

**IMPORTANT**

**SECRET.** 82148 SD1c.

Our 81109 G(O)B of 9 Jun 48 not Force Nairobi. Subject move of Coy  
2 R Berks to Gilgil.

One. Request confirm that general purpose of move can now be down-  
graded to unclas.

Two. If mediator allows detainees to return to Palestine suggest  
future moves should be graded not higher than restd.

Three. For Force Nairobi. Your 08999 G(Ops, of 15 Jun. Move  
itself now downgraded to unclas.

Message Control.

Distribution by MO4

S of S  
US of S  
CIGS  
VCIGS  
DMO  
DDMO(A)(B)  
MO1,4(8)  
DMI  
DDMI(I)  
MI1,2(c)  
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DD Mov  
Col Mov(P)  
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FUS  
DF(a)  
DF(c)  
F1 (2)  
DER

PR Co-ord  
Ministry of Defence (Lt. Col. Waterfield)  
Colonial Office (Mr. Higham)  
Foreign Office (Mr. Beith)  
Ministry of Transport (Mr. Rennie)  
Air Ministry ASTO 3 (W.Cand. K.F. Mackie)

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From :- War Office 2623 24/ 7/ BM/2125(MO4)  
 To :- C-in-C MELF 4 DTG 221750 A/Jun  
 Info :- HQ East Africa Command Desp 22 Jun 48

SECRET 15070

(MO4) INDEXED

Your 82148 SD1c of 16 Jun .

One . Your para first . Agreed .

Two . Your para second . This must depend on

circumstances . We will let you know at the time .

Message Control.

## IMPORTANT

### Copies to:-

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 US of S  
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 VCIGS  
 DMO  
 DDMO(A)(B)  
 MO 1, 4(8)  
 DMI  
 DDMI(I)  
 MI 1, 2c.  
 VQMG  
 DD Mov  
 Col Mov(P)  
 Q(M) 2, 8.

PUS  
 DF(a)  
 DF(c)  
 F 1(2)  
 DPR  
 PR Co-ord.  
 Ministry of Defence (Lt.Col.Waterfield)  
 Colonial Office (Mr Higham)  
 Foreign Office (Mr Beith)  
 Ministry of Transport (Mr Rennie)  
 Air Ministry ASTO 3 (W/Comdr.K.F.Mackie)

PUBLIC RECORD OFFICE

Reference:-

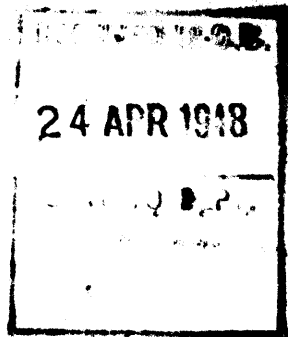
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<p>1948</p>	<p><i>Palestine</i></p> <p>EASTERN</p>	<p>E5202/10</p> <p>26 APR 1948</p>
<p>E 5202/10 <sup>3/6</sup></p> <p>Mr. Higham Colonial Office, to Mr. Burrows. 45156/1512/48 March 22nd.</p>	<p>Position of Detainees in Gilgil Camp, Kenya</p>	
<p>Last Paper</p>	<p>(Minutes)</p>	
<p>References</p> <p>E3623/341/31</p>	<p>This paper has just reached me and Mr. Higham's letter is now somewhat out of date. The position is as follows:</p> <p>We have placed on record with the United Nations Commission the fact that we intend to return these Kenya detainees to Palestine before we withdraw our troops. The Commission stated (E3622) that they would raise no objection to this.</p> <p>The Colonial Office were apparently having cold feet at the end of March about the possibility of a truce interfering with the return of the detainees. This problem is parallel to the effect of a truce on the clearance of the illegal immigrants from Cyprus, which is a much larger problem. Sir A. Cadogan is aware of the position and Mr. Higham now agrees that no further instructions are required. I think we must simply go ahead with our arrangements for the return of detainees.</p>	
<p>(Print)</p>		
<p>(How disposed of)</p>	<p><i>J.G.S. Beith</i> (J.G.S. Beith)</p> <p>29th April, 1948.</p> <p>Now see E5750 a action JA May 7</p>	
<p>(Action completed)</p> <p><i>25/5</i></p>	<p>(Index)</p> <p><i>4/11</i></p>	
<p>Next Paper</p>		

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will probably be fixed so as to be about a fortnight before the military withdrawal.

We have, of course, said nothing yet to Governor, Kenya, about the possible effect of a truce, although he is aware that any successor authority other than the United Nations Commission may be less willing to receive these terrorists back. We should like, however, to be able to reassure him as soon as possible that nothing will be allowed to interfere with their return.

The possibility also exists, of course, that the terms of a trusteeship agreement might make it difficult for us to send these people back and we hope you will find it possible to instruct Cadogan to make sure that nothing is written into any trusteeship agreement that might prejudice our position.

I need scarcely emphasize the importance of removing these dangerous terrorists from Kenya at the earliest possible moment. Their continued presence is a cause of grave concern to the Governor and the position has not been made any easier by the recent escape of six men. Public opinion in the colony is likely to press in no uncertain manner for action to remove these men. I am sending a copy of this letter to Charteris, War Office.

Yours sincerely,

(J.D. Higham)

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1949  
E 5750 | 341 | 3/4

Sir R. Campbell,  
Cairo

224

April 30th

Jewish Detainees at Kenya

Last Paper

E 5202

References

(Print)

(How disposed of)

(Action  
completed)

6/13/7

(Index)

4/1/7

Next Paper

(Minutes)

I have no doubt that the Egyptian Department would strongly support the view of the Ambassador in this matter. As the question is one of some urgency, in view of the fact that we terminate the mandate next week, and the detainees will have to be in Palestine by about the end of June, I attach a separate minute for submission, if necessary, to the Secretary of State, with a draft letter to the other Ministers concerned.

Egyptian Dept. min. 22.5.48

7th May, 1948.

(BELTH)

I think it would be most imprudent to send the men through the Canal. They might get through without trouble, but if they did not, there might really be a first-class storm.

F. L. Chubb  
1/5.

S. H. B. Brown

7.5

JB June 16

33744

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BRITISH EMBASSY,

CAIRO.

30th April, 1948

544/1/48

IMMEDIATE

TOP SECRET

*Dear Jenkins*

Thank you for your letter MIL/1/4/ME of April 22nd about the return to Palestine of the Jewish detainees in Kenya.

2. The Ambassador is not at all happy at the prospect of these men being sent through the Suez Canal. They cannot pass through the Canal in a military transport or other passenger ship without the Egyptian authorities becoming aware of their presence on board and of their destination, since under the International Sanitary Convention of 1926 this information will have to be communicated to the port officials on the ship's arrival at Suez; and in any case it is likely to have leaked out earlier. Assuming, as we must, that the Jews and Arabs will be in a state of open war by June with feelings on both sides even more inflamed than at present, there is a grave risk that an attempt may be made to remove the detainees by force with at least the tacit connivance of the Egyptian authorities, or that shots will be fired at the ship on her way through the Canal. Any such incident might provoke an acute crisis in Anglo-Egyptian relations, especially as the knowledge that we are returning these terrorists to Palestine is bound to have provoked great indignation throughout the Arab world.

3. The Legal Counsellor points out that it would theoretically be possible to conceal the presence of the detainees from the Egyptian authorities if they were sent in a British warship, advantage thus being taken of Article 80 of the International Sanitary Convention, as amended in 1938, which exempts warships from medical inspection on a certificate from the ship that there has been no case of plague or cholera on board and that within 12 hours of arrival at an Egyptian port every person on board, without exception, has been carefully examined and no case of either of these diseases detected (only fighting ships count as warships for this purpose and transports and hospital ships are subject to the same controls as ordinary passenger ships). There is also the point that, whatever happened in transit, the Egyptians could not exercise jurisdiction on board a British warship. On the other hand, to send the men in a warship would strengthen the impression, which the repatriation of the terrorists at this juncture is bound to create anyway, that we were intervening in the struggle in favour of the Jews, while any incident involving a British warship would be even more serious than one in which only a transport was concerned

Colonel Lt. G.O. Jenkins, C.B.E.,  
Military Division,  
British Middle East Office,  
General Headquarters,  
Middle East Land Force.

4/...

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- 2 -

4. In the circumstances, the Ambassador urges strongly that the question of transporting these men via the Suez Canal should be reconsidered and that, if they must be returned to Palestine in June, they should either be sent by air (if this can be done without landing in any Arab state) or else by the long sea route round the Cape. He cannot help feeling, however, that their arrival in Palestine by any route in present conditions is bound to aggravate the situation there and to be interpreted by all Arab states as an unfriendly act, especially if they would be landed at Haifa. He therefore wonders whether means cannot be found to postpone their repatriation until conditions in Palestine become less disturbed. If His Majesty's Government have no authority after May 15th. to hold these men, the successor authority, i.e. United Nations Organisation presumably has. Would it not be possible for His Majesty's Government to ask United Nations Organisation what that body wishes done about these men?

5. I am sending a copy of this letter and yours to the Foreign Office for His Excellency considers that they should be consulted before any decision is taken. The Commanders-in-Chief may also wish to consult the Chiefs-of-Staff on the subject.

*Yours ever,*

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COPY/LMB.

TOP SECRET

MIL/L/4/ME.

Military Division,  
British Middle East Office,  
c/o General Headquarters,  
MIDDLE EAST LAND FORCES.

22nd April, 1948.

Dear Speaight,

As you are doubtless aware there are certain Jewish detainees held by the KENYA Government on behalf of HMG. At the end of the British mandate there will no longer be any authority to hold them in KENYA, and they will have to be transported back to PALESTINE.

The only practical method of returning them home is by sea through the SUEZ CANAL, and General Headquarters, MIDDLE EAST Land Forces are making the following arrangements. The detainees will leave MOMBASA in a special ship, the OCEAN VIGOUR, approximately 1st June 1948. A ships guard will be provided and the strictest precautions taken to ensure that there are no escapes.

Whilst it seems quite clear that the Egyptian Government have no right under the SUEZ CANAL Convention to object to the transit of these undesirables through the Canal, we think that in the present political atmosphere it is as well that His Excellency should be aware of the Army proposals.

Would you let me know whether he has any comments to make.

Yours sincerely,

(Sgd.) Ll. Jenkins.

R.L. Speaight Esq.,  
H.M. Embassy,  
CAIRO.  
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Draft. J.C.S.B.  
Lord Listowel,  
Colonial Office.

(From the Secretary of State)

Egyptian Dept.  
V.F.S.

Copy to:  
Minister of  
Defence.  
Air Minister.

(Copy also to  
Mr Luke, Cabinet  
Office)

Mr. Beit  
May 7  
(BEITH)

7.5

The Official Committee on Palestine has recently been planning the return of approximately two hundred and fifty Jewish detainees from Gilgil Camp in Kenya to Palestine. The men were to be returned about a fortnight before the final withdrawal of our troops.

(enclosed)  
Meanwhile we have just received a copy of a letter from the Embassy at Cairo to the B.M.O. expressing grave doubts about the desirability of returning these men by ship via the Canal Zone. I am much impressed by the serious dangers to which the Embassy draw attention of a crisis in Anglo-Egyptian relations arising from the return of these dangerous Jews to Palestine through Egyptian territory. I should accordingly like every effort to be made for these detainees to be returned to Palestine either by air or by the long sea route. I imagine that it will hardly be practicable to send them back by the Cape in time, whereas I understand that some of the men have recently in fact been returned to Palestine by air. I should be very grateful if the competent Service authorities could plan the necessary air transport, as I consider that the political arguments brought forward by the Embassy at Cairo make

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it desirable to use every effort to avoid  
shipment via the Canal Zone.

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PALESTINE

Registry Number  
FROM  
No.  
Dated  
Received in Registry

7062/20/31  
L. H. HUGHAM  
(Colonial Office) to L. B. BULL  
75156/1511/45  
26 May  
28 May

Jewish detainees in Kenya  
Enclosure copies of Kenya 342 of May 18 &  
Colonial Office reply to 377 May 25 regarding  
visit of L. E. H. ZONAR of Prisoners Welfare  
Society to Jewish detainees in Kenya.  
Requests that: Cases may be referred that the  
International Red Cross have been asked to  
send a representative to the Gilgil camp.

Last Paper

E5750

References

(Print)

(How disposed of)

Lt. Camo 808 May 26  
Rpt. Hufwa to 32.  
Ld. Hufwa to 33 May 26  
Rpt. Camo 809  
L. H. HUGHAM (CO)  
May 28.

(Action completed)

5/6/46

(Index)

4/1/49

Next Paper

E8048

(Minutes.)

L. H. HUGHAM

JB May 29

(Mr. HUGHAM consulted me about payment of  
cost of passages etc. of the I. R. C. delegate. After  
speaking to Mr. Marshall, I told Mr. HUGHAM  
that the normal procedure in such cases seemed  
to be that whoever paid the costs of transporting  
the refugees would pay those of the I. R. C.  
representative; the I. R. C. would no doubt  
pay his salary and probably provide free  
of charge any necessary drugs etc.)

*[Signature]*  
1/6/46

JB June 2

See within:-

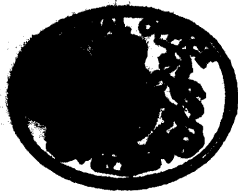
Ld. from Kenya (Lt. P. Mitchell) to Colonial Office. No 372 - 1/6/46.

JB June 7

34967

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75156/151F/48  
My Reference .....

## Your Reference .....

Colonial Office,  
The Church House,  
Great Smith Street,  
London, S.W.1.

26 May, 1948.

E. 70629

**28 MAY 1948**

I enclose a copy of Kenya telegram No. 342 about the Gilgil detainees. We have asked the Jewish Agency, ~~who~~ confirm that the organization named is reputable, to inform Mr. Eben Zohar that the Governor would welcome the earliest possible visit of two of the Society's representatives. I should be grateful if you would instruct Marriott to grant visas should application be made, and to give any other facilities he may be able to render.

As the Governor attaches considerable importance to having some outside representative in the camps as soon as possible, we have invited the International Red Cross to send their Cairo delegate to Gilgil both to visit the camps and to accompany the detainees on the return journey.

Would you kindly inform the embassy at Cairo that we have made this request to the International Red Cross and ask them to give any assistance they can to M. A. de Cocatrix. In particular we have agreed to provide free air passage for him from Egypt to Nairobi. The cost of passage should be debited to the government of Palestine and the claim forwarded to the Crown Agents for the Colonies in due course.

Yours sincerely,

Sincerely,  
John D. Higham  
(J.D. Higham)

J.G.S. BEITH, ESQ.

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**OUTWARD TELEGRAM**

**FROM THE SECRETARY OF STATE FOR THE COLONIES**

75156/1518/48

Cypher (O.T.P.)

**TO KENYA** (Sir P. Mitchell)

Sent 25th May, 1948. 14.30 hrs.

**IMMEDIATE**

No. 377 Secret.

Addressed to Gov., Kenya.  
Repeated to G.H.Q., Middle East.

Your telegram No. 342.

Gilgil detainees.

Jewish Agency, who confirm organisation reputable, have been asked to pass message to Ebnsohar stating that you would welcome earliest visit of two representatives.

2. British Consul-General Haifa has been asked to grant visas and give any assistance possible.

3. International Red Cross unable sponsor visit, but have received request from Camp Supervisor asking that I.R.C. representative accompany detainees during journey. In view of likelihood that Tel Aviv party may not reach Kenya owing to practical difficulties I have informed I.R.C. that earliest visit of their Cairo delegate, M. de Cocatrix, would be welcome.

4. For your information repatriation will now probably take place by civil charter plane Nairobi-El Adem, thence by sea. I.R.C. delegate could no doubt be of substantial assistance during period at El Adem between arrival of first and last aircraft.

(Copies sent to War Office for transmission to G.H.Q., Middle East).

/Copies

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Copies sent to:-

Foreign Office  
War Office (M.O.4)  
M.I.5

- Mr. J.G.S. Beith.
- Col. M.M. Charteris.
- Mr. Macdonald.

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Registry  
No. *E7062/391/31*

J.G.S.B.

Draft.  
H.M. Ambassador,  
Cairo.

Telegram.

No. *808*

Dated. *May 26<sup>th</sup>*

Repeat to:

*Haifa 32*

Cypher

Departmental.

Copy to:

Colonial Office  
(Mr. Higham)

RECEIVED IN O.S.

28 MAY 1948

**IMPORTANT**  
**CONFIDENTIAL**

Addressed to Embassy, Cairo, No. *808*  
of *26<sup>th</sup>* May. Repeated for  
information to Haifa.

Gilgil detainees.

Colonial Office have invited the  
International Red Cross to send their  
Cairo delegate to Gilgil both to visit  
the camps and to accompany the detainees  
on the return journey to Palestine.  
Please give any assistance you can to  
M. de Cocatrix. You should provide  
free air passage for him from Egypt  
to Nairobi and cost should be debited  
to the Government of Palestine and the  
claim forwarded to the Crown Agents for  
the Colonies.

*B May 26*

May, 1948.

Despatched

M.

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Registry  
No.

27062/341/31

J.G.S.B.

Draft.  
Haifa.

Telegram.

No. 33

Dated. 26 May 1948

Repeat to:  
Embassy, Cairo.

Cypher  
Departmental.

Copy to:  
Colonial Office  
(Mr. Higham)

CYPHER

26 May 1948  
Despatched 9-10 am M.

IMPORTANT

CONFIDENTIAL

Addressed to Haifa No. 33 of  
26 May. Repeated for information  
to Embassy, Cairo.

Mr. Eben Zohar, Chairman of Prisons  
Welfare Society, Tel Aviv, has asked  
for permission for representatives to  
go to Kenya and accompany Jewish  
detainees there home. Jewish Agency  
have been informed that the Governor  
of Kenya would welcome the earliest  
possible visit of two representatives  
from the Society. Please grant visas  
for the journey to Kenya on application  
and give any other facilities you can.

JB May 26

28 MAY 1948

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GYPMR/OTF

DEPARTMENTAL DISTRIBUTION

FROM FOREIGN OFFICE TO HAIFA

No. 33  
26th May, 1948.

D: 9.10 a.m. 26th May, 1948.

Repeated to: Cairo (Embassy) No. 809.

IMPORTANT  
CONFIDENTIAL

Addressed to Haifa No. 33 of 26th May repeated  
for information to Embassy, Cairo.

Mr. Eben Zohar, Chairman of Prisons Welfare Society, Tel Aviv, has asked for permission for representatives to go to Kenya and accompany Jewish detainees there home. Jewish Agency have been informed that the Governor of Kenya would welcome the earliest possible visit of two representatives from the Society. Please grant visas for the journey to Kenya on application and give any other facilities you can.

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**INWARD TELEGRAM**

**TO THE SECRETARY OF STATE FOR THE COLONIES**

**Cypher (O.T.P.)**

**FROM KENYA (Sir P. Mitchell) INDEXED**

**D. 1st June, 1948.**

**R. 1st " " 11.00 hrs.**

**MOST IMMEDIATE**

**No. 372 Secret**

**7062 341 31**

**Your telegram No. 377.**

**Gil Gil Detainees.**

**If you are finding any difficulty in obtaining civil charter planes I think we could arrange here to charter sufficient planes to move the detainees to El Adem.**

**2. If we are to keep our word and move the detainees from here by 15th June very early action will have to be taken. My telegram No. 344 dated 18th May refers.**

**Copies sent to:-**

**Foreign Office  
War Office (M.O.4.)  
M.I.5.**

**- Mr. J.G.S. Beith  
- Col. M.M. Charteris  
- Mr. Macdonald**

**42  
pw.**

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1948

EASTERN

15 JUN 1948

E 5750 / 341 / 31/6

F.O. Minute  
(M. Beth.)7 - 5 - 48  
14 - 6 - 48.The return to Palestine of the Jewish  
detainees from Gilgil Camp, Kenya.

Last Paper

E 5750

References

(Print)

(How disposed of)

(Minutes)

See Also:

1) Tel from G.H.Q., MEHF to Min./Refuge No. 234/CCL  
of 9 May.

J.D. June 16

(Action  
completed)

13/7

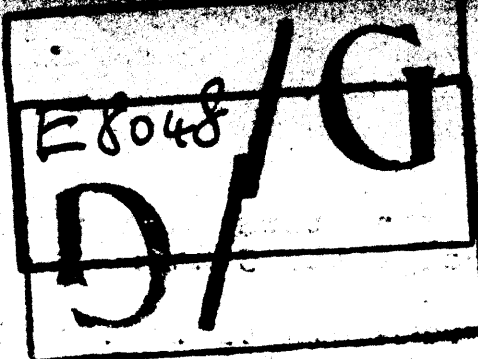
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4/7

Next Paper

34092

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44

The return to Palestine of the Jewish detainees from  
Gilgil Camp, Kenya.

The Official Committee on Palestine has for some time had under consideration the timing which should be adopted for the return of these detainees to Palestine. They have caused a great deal of trouble to the Governor of Kenya (six of them escaped recently) and the Colonial Office have given the Governor explicit assurances that they will be moved as soon as possible after the termination of the mandate. The case is not unlike that of the internees in Cyprus, except that this body of two hundred and fifty is a more compact and dangerous one.

The arrangement finally reached between the War Office and Colonial Office at meetings of the Official Committee was that the detainees should be returned to Palestine about a fortnight before the date of final withdrawal. The matter was taken up by the U.K. Delegation at New York with the United Nations Commission for Palestine, in the following words:- "It is presumed that the Commission will not raise any objection to the acceptance of any or all of these persons in Palestine after the date of the termination of the mandate". The Commission replied that they had "no objection in principle to the assumption made".

We have now seen the letter from the Embassy at Cairo to the B.M.E.O. in E 5750/341/G. There can of course be no question of postponing or cancelling the return of the detainees to Palestine, as tentatively suggested in paragraph 4 of the Cairo letter. Nevertheless, I think that full weight should be given to the arguments against returning these men by ship through the Canal Zone. It would be unwise and unnecessary to risk a serious incident with the Egyptian Government on this matter of detail, when it could be avoided by (a) flying the detainees into Palestine, or (b) sending them round the Cape.

Of these two courses, (a) seems preferable, as it would be difficult to organise shipping at this stage in such a way as to be certain of having the men back in Palestine before our troops withdraw. Nevertheless, (a) has its difficulties. The aircraft (presumably Dakotas) would have to refuel in the Sudan and there is no really suitable airfield in the Haifa enclave. I have therefore drafted the attached letter from the Secretary of State to the other Ministers concerned, as an expression of a strong wish, subject to practical possibilities.

*D. S. Deans*  
7th May, 1948. (BEITH)

*B. S. Deans*  
7.5 → /I agree

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15 JUN 1948

I agree that these men should not be returned to Palestine through the Canal.

But there seems to me also to be strong objections to the idea of our flying these 250 gangsters into Palestine by British military aircraft in the near future.

I suggest therefore that we should adopt the third course, namely of sending them round the Cape by sea. There is apparently a risk that in that event they may not reach Palestine until after the withdrawal of our troops. But the Jews can hardly decline to receive them, and in those circumstances they would presumably be landed at a Jewish port and turned over to whatever authority existed there at the time.

MR/awgt

8th May, 1948

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45

**Nothing to be Written in this Margin.**

You will see that the Commanders-in-Chief came out in favour of flying these men to Cyprus and sending them on by sea to Palestine to arrive about June 15th. They dismiss the course which you advocated in your minute of May 8th, namely that the men should be sent round the Cape by sea, on the ground that this "would be too uneconomical to be practicable, and can not in any case be arranged in time". The first reason is illogical but I think that the second is a strong one. Once we have finally removed our troops from Palestine we are at the mercy of the Jewish authorities in *East matters*. It is true that the latter would almost certainly be bound to admit these people to Palestine but it is difficult to defend taking an unnecessary risk on this.

B. J. Davis

10th May, 1948.

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Nothing to be Written in this Margin.

Mr Wright and I saw Sir  
O. Sargent last night about  
the Kenya detainees. The  
upshot was that: -

- (i) we should not agree  
either to shipment through  
the Canal Zone or direct  
flight to Palestine
- (ii) Before deciding between  
the C's in C's suggestion  
and the long sea route  
Sir O. Sargent wanted  
to know more exactly  
on what legal grounds  
these

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these men had been held !!

I am Consulting Co.

(confirm Mr Nathan's statement below) May 11

I attended the meeting of the Vice Chiefs of Staff ~~this morning~~ on the 11<sup>th</sup> May.

The Vice Chiefs were unanimously opposed to shipping these men through the canal zone.

They were inclined for a time to favour flying the men direct to Palestine but I was able to dissuade them from this and they eventually abandoned the idea.

They ruled out the long sea route on the ground that it was impracticable owing to shortness of time.

They therefore concluded that the only possible course was to fly the men part of the way and take them by sea for the rest (paragraph 11(a) of G.H.Q. Middle East's telegram No. 234 CCL). The Colonial Office representative raised strong objection to the use of Cyprus as a staging post and it was agreed that the men should be flown to Cyrenaica and sent on by sea. I stressed the importance of the aircraft carrying these Jews not landing at any airfield in Egypt if it could possibly be avoided. It was agreed that this point should be covered in the instructions to the Commanders-in-Chief, Middle East.

The Chiefs-of-Staff Secretariat will send us a copy of their draft telegram to the Middle East. Sir Orme Sargent may wish to see this.

As regards the point which <sup>Sir O. Sargent</sup> raised with

/Mr.

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Nothing to be Written in this Margin.

67  
Mr. Wright and Mr. Beith the Colonial Office representative said, at the Vice Chiefs-of-Staff meeting, that the men were held under a wartime Palestine ordinance. They had not been tried in a public court since disclosure of evidence against them would have meant in many cases, certain death for the informers who had provided the evidence. The evidence in each case had, however, been very carefully sifted and all cases had been under periodic review by a Judge.

I have since obtained the following information from the Colonial Office:-

(1) The men were detained in Palestine under Palestine ordinance and in Kenya under a Kenya ordinance.

(2) Under the Palestine ordinance their detention is during the pleasure of the High Commissioner for Palestine. This authority presumably lapses at the end of the mandate. The Colonial Office consider themselves deterred from asking the Governor of Kenya to keep the men in Kenya for any appreciable time after the end of the mandate as they have promised the Governor that he would not be saddled with them.

(3) The reason the men were arrested and detained ~~is~~ is that they are regarded as having been concerned in terrorist activities.

(4) The reason for sending them out of Palestine for detention at all was that the authorities feared that if they kept them in prison in Palestine they might be rescued by their friends.

Discussed with Mr. Wright. Rose  
papers need not be submitted to Sir O. Sargent  
until my return next week.  
L.F.L. Pyman  
(L.F.L. Pyman)

12th May, 1948.

Minister of  
Defence is now sending  
/a

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15/12/5

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17 1224  
TCO 091105B  
(090905Z)  
TOR 091820Z

IMPORTANT

From : G.H.Q. M.E.L.F.  
To : Ministry of Defence, London  
Info : C -in- C Mediterranean  
C -in- C East Indies

E8048 G

234/OCL

9th May, 1948.

From Commanders in Chief for Chiefs of Staff.

Subject return of approximately 260 Jewish detainees from Kenya to Palestine.

Embassy Cairo Letter copy to Foreign Office, 344/1/48 dated 30th April 1948 refers.

1. G.O.C. Palestine considers these thugs should not be let loose in Palestine earlier than two weeks at most before date of our final withdrawal. If they arrived earlier special arrangements would have to be made for their custody in Haifa enclave which would be heavy additional drain on already limited resources. On present plans of arrival of detainees in Palestine should be about 15th June.
2. We have considered move by sea but H.M. Ambassador in Egypt considers detainees should not be transported by ship through Suez Canal in Red Ensign ship as Egyptian authorities would inevitably become aware of their presence on board and destination due to International Sanitary Convention 1926. Ambassador considers grave risk of Egyptian attempts to remove detainees by force or that shots might be fired at ship. Any such incident would obviously be most objectionable.
3. Concealed movement through Canal by warship though theoretically possible is unsound and impracticable as apart from naval difficulties, the subsequent inevitable publicity would strengthen impression that we were intervening in favour of Jews.
4. Alternative sea route round Cape considered too uneconomical to be practicable, and cannot in any case be arranged in time.

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5. Only means of movement therefore appears to be by air avoiding landing in Egyptian territory. This necessitates 4 engined aircraft which will not be able to land in Palestine after Ramat David evacuated which will certainly be well before 15th June.

6. We consider that detainees should be flown from Kenya to either Cyprus or Cyrenaica about 12th June. They would then be transferred direct to special ship which would proceed to Palestine arriving about 15th June.

7. Understand existing legislation in Cyprus covers Ijis only and special legislation would be required for detainees which would probably take considerable time to enact. In Cyrenaica on the other hand no legislation beyond authority of Commander -in- Chief MELF would be required which could be given without delay.

8. Cyprus is handier for final sea move to Palestine and moreover would obviate the local Arab reaction which might occur in Cyrenaica. We consider however that it should be possible to transfer detainees from aircraft at El Adem to ship in Tobruk Harbour quickly and without undue publicity.

9. Cyprus is in our opinion the better choice.

10. Including allowance of four guards per aircraft, at least twelve Yorks would be required which it would be necessary to provide from Transport Command. We would require these aircraft to stage in Egypt on their outward journey to pick up army guards. We have considered use of Lancasters but they have insufficient capacity and will still have an operational commitment until completion of evacuation. If necessary, however, a few Lancasters can be provided to supplement Yorks.

11. We therefore recommend:-

- (a) Detainees should be flown from Kenya to Cyprus and taken thence by sea to Palestine to arrive about 15th June.
- (b) That the necessary aircraft for this move should be provided by Transport Command.
- (c) That the Colonial Office should be requested to arrange the necessary special legislation to cover these detainees in Cyprus. If however notice is too short to obtain this legislation we are confident that the alternative route through Cyrenaica is feasible.

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- 3 -

12. We have not repeat not consulted the Governor of Cyprus on the matter.

CIRCULATION

T00 091105B

D.C.O.R.  
Foreign Office  
First Sec Lord  
Message Control W/O  
Registry Telegrams Air Ministry  
Chief of Combined Operations Staff  
Secretary of State for the Colonies

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EASTERN

E8050

15 JUN 1948

E8050/341 / 31/6

F. O. Minute

(H. Beit L)

8 - 6 - 48

15 - 6 - 48.

Jewish Detainees in Kenya.

Last Paper

E 8049

References

(Print)

(How disposed of)

(Minutes)

See Also:

1) Min/Defence Comm'd (Tel to G.H.Q. MELF No. COS (ME) 247 of 5/6.

2) M/Defence Comm'd (Tel from G.H.Q. MELF No. 242/ECL of 10/6.

3) War Office Comm'd (Tel from C-in-C MELF 81109 of 10/6).

L7.12.vii

(Action completed)

8/14/7

(Index)

W.P.

Next Paper

34092

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FO 371 / 68640

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E      *enter 52*

Jewish Detainees in Kenya.

The Colonial Secretary has received most pressing representations from the Government of Kenya insisting that a continued failure to remove these 260 Jewish detainees to Palestine will result in "a tragedy". The Governor thinks that the Jews will precipitate serious loss of life by attacking their guards. A meeting was held to-day with the Colonial Office and the War Office to consider further the possible solutions to this problem.

2. Recommendation

It is recommended that, in the light of the pressing and desperate representations from the Governor of Kenya about the danger of leaving the detainees there indefinitely, a start should be made with moving the men to Palestine. They should be sent by air to Cyrenaica as soon as arrangements can be made by the Military Authorities to accommodate them there. The aircraft carrying the detainees would have to stage on the way to Cyrenaica but should not do so at major ~~airports~~ such as Khartoum ~~and Cairo~~; they should use minor aerodromes to avoid publicity and should not stop the night. *The detainees should be sent on to Palestine as soon as the present political difficulties arising out of the cease-fire abate.*

*Centres of population*

3. Discussion

It has been pointed out in a previous paper that there are very serious objections to any conceivable course of action in this matter and it must be realized that no solution can be an ideal one. The principal factor at present is that the Governor of Kenya virtually refuses to take further responsibility for guarding the detainees. He has now given them two assurances about their return to Palestine without proper authorisation and he insists that as long as they remain in Kenya there is a real danger of tragic loss of life, which would bring down unfavourable publicity upon us.

*(If the cease-fire broke down we should have to reconsider the situation)*

4. On the other hand the Foreign Office have made it clear that they could not agree to return the men to Palestine during the four weeks period of a cease fire and that it is therefore not possible to fix a date at present for their return. If the situation in Kenya had not got out of hand the obvious course would be to leave the men there until we could fix a date to return them to Palestine. As things are there is much to be said for starting a move towards Palestine and, after careful consideration, it is recommended that the most practicable route is via Cyrenaica. This would involve the co-operation of the War Office in regard to accommodation and guards in Cyrenaica and the R.A.F. in regard to transport from Kenya to Cyrenaica. The War Office have agreed to consult their authorities in the Middle East urgently and it is proposed to inform the Air Ministry of what is recommended here. Air Ministry representatives have previously stated that they could organize transport for these detainees at short notice.

5. Briefly the present scheme has the following considerations to recommend it:-

- (a) It is the most direct route except possibly for shipment via the Canal which would cause trouble with the Egyptians;

./.

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- (b) It will take some of the steam off what is undoubtedly an explosive situation in Kenya;
- (c) It avoids most of the detention problems which would arise from the use of any other route.

J.G.S. Beith

(J.G.S. Beith)  
8th June, 1948.

*J.G.S. Beith*

P. 6

Mr. Knight

q.b.

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38  
It is to be  
the British  
the originator must  
MOST IMMEDIATE

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TOC 051310Z  
TOD 051508Z

FROM : MINISTRY OF DEFENCE, LONDON

TO : G.H.Q. M.E.L.F.

INFO : C IN C MEDITERRANEAN  
C IN C EAST INDIES

E G

COS (ME) 247

5th June 1948

From Chiefs of Staff for Commanders-in-Chief.

Reference 234/CCL.

1. Situation over transfer of Kenya detainees to Palestine is now radically altered by Security Council resolution calling for cease fire of four weeks in Palestine, and that no Governments or Authorities will introduce fighting personnel into Palestine or Arab States, and that should men of military age be introduced into territories under their control, they will not mobilise or submit them to military training during this period. The Foreign Secretary and the Secretary of State for the Colonies have decided that H.M.G. are therefore precluded from sending the Kenya detainees to Palestine during the cease fire period, as to do so would jeopardise the whole truce arrangements.
2. The Governor of Kenya has represented in the strongest terms the danger of serious disturbances in the Jewish detention camp at Gilgil if the movement of the 260 men back to Palestine is not begun by 15th June, in accordance with the written undertaking given to them by the Governor of Kenya on 14th May. The Governor of Kenya also advises that these men are in a mood to create such an incident that might lead to wholesale killing, and that if this occurred, the political repercussions of black guards killing Jews would be severe.
3. You should, therefore, consider, in consultation with the Governor of Kenya and the G.O.C., whether the present or potential situation is such that European guards as replacements or reinforcements are urgently required.
4. Please report your views and action taken.

TOD 051310Z

CIRCULATION

D.C.O.R.  
Foreign Office  
First Sea Lord  
Message Control W.O.  
Registry Telegrams A.M.  
Chief of Combined Operations Staff  
Secretary of State for the Colonies

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(100903Z)  
TOR. 110745Z

From : G.H.Q., M.E.L.F.  
To : Ministry of Defence, London.  
Rptd : C-in-C., Mediterranean.  
C-in-C., East Indies.

12 JUN 1948

242/CCL.

10th June, 1948.

From Commanders-in-Chief for Chiefs of Staff.

Reference COS(ME) 247.

1. We have considered the possibility and desirability of moving the detainees from Gilgil to Cyrenaica as an interim measure, but have turned this down because of the need to establish a new camp in Cyrenaica for use for an indefinite period which will take some three weeks to complete. In addition this course would cause resentment both locally and in other Arab states.
2. Commander-in-Chief, M.E.L.F. has ordered the move of one British Inf. Coy from Eritrea to Kenya which should arrive at Gilgil about 14th June and has instructed A/GOC East Africa Command to inform Kenya Government that the army are prepared to accept full responsibility for guarding the detainees from the time of the arrival of the Coy if the Kenya Government so desire.
3. Simultaneously Commander-in-Chief, M.E.L.F. has issued instructions for accommodation to be prepared for the detainees in Cyrenaica. This accommodation cannot be ready until approx. 1st July. From then onwards it will be possible to house the detainees there if future developments so require, until such time as we are permitted to return them to Palestine.

CIRCULATION.

TOO. 101103B

D.C.O.R.  
Secretary of State for Foreign Affairs.  
Foreign Office.  
First Sea Lord.  
Message Control, War Office.  
Registry Telegrams, Air Ministry.  
Chief of Combined Operations Staff.  
Secretary of State for Colonies.

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420010  
H/21/2(104)

ONE TIME BAD

E8050/34/G

Recd 10 June 48

DTO 092015B June

From C-in-C, MELF

To War Office

EMERGENCY

TOP SECRET 81109/G(O)B.

Ref your 14462 (MO4) of 8 June.

ONE Commander-in-Chief, in the light of COS(ME) 247, has decided to send One Coy 2 R.Berks from Asmara to Kenya. With effect from date of arrival at Gilgil, which is approx 14 June, he is prepared to accept full responsibility for guarding detainees. We have instructed HQ East Africa Comd to inform Kenya Govt of this, and to offer to accept the responsibility if the Governor so desires.

TWO We consider that staging the detainees in Cyrenaica for anything but a short while is likely to cause resentment both locally and in other Arab States. Staging Tripolitania with its considerable Jewish population would be even more undesirable.

THREE We do not consider this political repercussion to be a prime factor. We are therefore issuing instructions for the provision of suitable accommodation for the detainees in Cyrenaica (?to) be prepared. This will not be ready until approx 1 July after which date it will be available if future developments require its use.

FOUR You should also see CCL/242 which follows this signal.

Message Control.

JB June 17

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12/1/51  
Mr. A. V. Alexander  
Minister of Defence  
to S of S.

12 - 6 - 48  
16 - 6 - 48.

Jewish Detainees in Kenya.

Last Paper

E 8050

References

E 8050 / 341 / cr.

(Print)

(How disposed of)

(Action  
completed)

gn 14/7

(Index)

gn.

Next Paper

(Minutes)

We are taking this up with  
the mediator

① War Office comm'd (Tel to C-in-C MEHF 14867 17/6).  
15.15.vii

18 June 16

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OFFICE OF THE MINISTER OF DEFENCE  
Storey's Gate, S.W.1.

12th June, 1948

SECRET

Dear Ernest,

16 JUN 1948

At the request of yourself and the Colonial Secretary, the Commanders-in-Chief, Middle East, were asked to consider whether the present or potential situation about the retention of the Jewish detainees in Kenya was such that European guards as replacements or reinforcements were urgently required. The Commanders-in-Chief have now replied in telegram No. 242/CCL, a copy of which you have, saying that they have moved one British infantry company from Eritrea to arrive at Gilgil about the 14th of June, and have told the G.O.C., East Africa, to inform the Kenya Government that the Army are prepared to accept full responsibility for guarding the detainees from the time of arrival of the company, if the Kenya Government so desire.

The Commanders-in-Chief have also issued instructions for accommodation to be prepared for the detainees in Cyrenaica in case this will be needed, but the accommodation if started now will not be ready until approximately the 1st of July.

The Right Honourable Ernest Bevin, M.P.

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58

**OFFICE OF THE MINISTER OF DEFENCE**

You will remember that the Staff Conference on Wednesday evening, 9th June, agreed to your suggestion that you should take up with Count Bernadotte - as he had now become responsible for deciding who should be permitted to enter Palestine - the question of the disposal of the Kenya detainees, explaining that they were now being held illegally by us and asking him for a decision. The Chiefs of Staff have, therefore, informed the Commanders-in-Chief, Middle East, of this action by you, but in order to save a possible waste of labour and materials, have instructed them not to proceed with the building of accommodation in Cyrenaica pending further instructions.

The position as I see it is that if the Mediator can get the agreement of the Jewish authorities to accept the Kenya detainees back into Palestine they may either be transported by ship through the Suez Canal, if the Mediator also gets the agreement of the Egyptians, or by aircraft to Cyrenaica and onwards by ship. On the other hand, there is a possibility that there will be some delay before a solution is reached and if this is so, I am advised by the Chiefs of Staff that they think it would be better to leave the detainees in Kenya under British guard rather than move them to Cyrenaica and risk both the resentment of the local Arabs and of other States.

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58A

OFFICE OF THE MINISTER OF DEFENCE

In these circumstances, I have been asked by the Chiefs of Staff for a decision as to whether or not the accommodation in Cyrenaica is to be built or whether action should be postponed pending a reply from, or a suggested solution by the Mediator.

My feeling is that preparation of accommodation in Cyrenaica should continue to be postponed until we have Bernadotte's reply and arrive at a decision upon it.

I am sending a copy of this letter to the Colonial Secretary. If you wish we could discuss the position with him.

Yours sincerely,

*A. A. Anderson*

*It should be cleared up with mediator before work is commenced in Cyrenaica. Proceed with enquiries of M.*

*It should be cleared up with mediator before work is commenced in Cyrenaica. Proceed with enquiries. E.B.*

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ONE TIME PAD

BM/2125(MO4)

From :- The War Office

DTO 171725 A/Jun

To :- C-in-C MELF

Desp. 17 June '48.

TOP SECRET 14867. (MO4)

Reference COS(ME)249 .

- One . If Mediator agrees to accept Gilgil detainees back into Palestine it will obviously be in our interests to make the move as quickly as possible .
- Two . Although method of transport cannot be decided yet it may be necessary to stage detainees in Cyrenaica .
- Three . If move is carried out under auspices of Mediator we hope it may be possible to use airfields in Sudan in which case presumably Dakotas could be used and the air lift could be accomplished fairly rapidly .
- Four . If however we are forced to use four engined aircraft there may be a lag for as long as three weeks if using civil aircraft and ten to twelve days if using service aircraft between arrival of first and last detainee in Cyrenaica .
- Five . Availability of suitable accommodation may be limiting factor . Accommodation need not be so elaborate as that visualised in 242/CCL para 3 . E8050/341/9
- Six . Please inform us as soon as possible how long notice you require or move if it is necessary to stage in Cyrenaica .

Message Control.

IMMEDIATE

Copies to:-

S of S	DI'I	PUS	Ministry of Defence
US of S	DDMI(I)	DI'(a)	(Lt.Col.Waterfield)
CIGS	HI 1, 2(c)	DI'(c)	Colonial Office(Mr Higham)
VCIGS	VQMG	DI'(2)	Foreign Office (Mr Beith)
DMO	DD Mov	DPR	Ministry of Transport(Mr.Rennie)
DDMO(A)(B)	Col Mov(P)	PR Co-ord	Air Ministry ASTO 3
MO 1, 4(8)	Q(M)2, 8.		(W.Comd.K.F. Mackie)

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1943  
E8143/341/31/6

M' Creech-Tones  
Colonial Office  
Comm'd.

4 - 6 - 48  
16 - 6 - 48.

Jewish Detainees in Kenya.

Last Paper

E 8129

References

(Print)

(How disposed of)

(Action  
completed)

gn 13/7

(Index)

W. H.

Next Paper

(Minutes)

See Also:

- 1) M' Creech-Tones to S of S. of 5 June.
- 2) M' T. N. Martin (Colonial Office) to M' Wright of 7 June.
- 3) C. O. Comm'd. (Tel from Kenya No. 390 of 7/6)
- 4) " " " " " " 397 of 8/6)

See now E 8144.

LT 22. vi

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Nothing to be Written in this Margin.

*Soft* *68*  
260 Jewish Detainees in Kenya.

There is grave objection to our taking any steps, either through the United Nations mediator or otherwise, to send back 260 Jewish gangsters of military age to Palestine during the one month period of cease-fire. There would also be objection to their being moved to the Sudan or Cyrenaica and kept waiting there.

It was suggested at the departmental level some days ago that we should revert to a proposal, considered earlier, that these men should be sent to Palestine in a ship by long sea route. This would mean their arrival about August.

The objections to this suggestion raised by other departments ~~in the past~~ were:-

- a) Expense. On the other hand arrangements to fly them by special aircraft from Kenya will also be expensive and any difference in cost would seem to be worthwhile.
- b) It was argued that if these men arrive in Palestine after our troops have left, the Jewish authorities may refuse to admit them. As they are Palestine nationals and no doubt to some extent heroes in the eyes at least of extreme Jews, Sir O. Sargent considered that it was most improbable that the Jewish authorities would refuse to accept them, and that little weight need be given to this argument.

The course suggested seems to me to be the lesser of ~~two~~ evils.

*I like this  
line more. deal with  
it vigorously  
MD*

*See me tomorrow  
4/3  
MR Knight*

5th June, 1948.

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### Jewish Detainees in Kenya

The Colonial Secretary has suggested that Sir A. Cadogan should be instructed to ask the Arab Delegations in New York if they would agree to the readmission of the detainees even during the cease-fire period.

#### 2. Recommendation.

It is recommended that no action should be taken with the Arab Delegations or with the Mediator, but that the detainees should be given the choice of either remaining in Kenya for another month and then being sent direct either by British warship or by air to Cyrenaica and then by ship, or of starting on their journey at once by flying to West Africa and being taken by ship from there to Palestine.

#### 3. Discussion.

There are very serious objections to any conceivable course of action on this subject and we shall incur severe criticism from one quarter or another whatever we do.

4. With regard to the Colonial Secretary's minute, I feel it would be quite useless to ask any Arab authority to agree to the return of these men.

5. If we ask the Security Council or the Mediator for a ruling whether they should go back the answer would very likely be that they should on the grounds that they are Palestinians who were removed from Palestine under emergency regulations which no longer exist. But in fact our main reasons for not sending them back at once are:-

(a) We do not want them in Palestine while our troops are still there;

(b) The Arabs will bitterly resent our doing so whatever the legal position may be.

6. There are six physical possible ways of sending them back:-

(1) Direct by passenger ship. This is ruled out because they would not be able to get through the canal without risk of arrest by the Egyptians;

(2) Direct flight. This has also been ruled out because it would be necessary for aircraft to land in Arab territory;

(3) Direct by British warship. This would avoid the immediate difficulty that they might be arrested in Egypt, but if, as is likely, the journey became known there might be a very ugly scene if the Egyptians tried to stop the warship in the canal;

(4) By air to Cyrenaica, thence by ship to Palestine. There would be little difficulty about this provided that they did not have to stay in Cyrenaica. This and the three previous methods would, however, get

/ the ..

*Surely also  
the case here  
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sent into  
Palestine  
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cease fire  
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the detainees back too soon if they started at once.

(5) By air to West Africa and thence by passenger ship to Palestine.

(6) By sea round the Cape.

7. The disadvantages of the long sea route are that there would be no legal means of detaining the men when the ship called for coal at a South African port as it would have to do; the very large expense including loss of dollars and freight; and the very dangerous opening which this would give to hostile propaganda. The last point seems to me to rule out this method. We were more criticised for sending back the "Exodus" Jews to Germany than for almost anything else we have done in connexion with Palestine. The thought of Jewish detainees in a probably small and uncomfortable ship sent on a very long and unnecessary (as it would be represented) journey through the tropics would revive all this criticism in an intensified form, particularly if, as is very likely, there were sickness and deaths on board. We shall have criticism enough about Palestine in any case without offering gratuitous openings of this kind.

*I don't think there is much in this argument. The 2 cases are entirely different.*  
*Geo.*

8. Alternative (5) above, (air to West Africa and thence by sea) suffers from the last two disadvantages, though to a slightly smaller extent since the voyage is a good deal shorter. The other difficulty is overcome since bunkering would be at Gibraltar.

9. It seems to me that the best procedure would be to tell the detainees frankly that we could not contemplate their getting to Palestine before, say, a month's time, and that there were obvious difficulties about transporting them back through Arab territory. We would therefore offer them the choice of either waiting for a month in Kenya and then returning either direct by warship, if we felt this was feasible at the time, or more probably by method (4), i.e. by air to Cyrenaica and thence by ship, or, if they prefer to start at once, of flying to West Africa and getting on a ship there which would get them back to Palestine at roughly the same time. If we put the case to them in this way we could avoid much of the criticism of the sea journey from West Africa by saying that the detainees had themselves chosen this method rather than stay another month in their camp and then returning in a more direct method.

*W. B. Shaw*

7th June, 1948.

I don't like the idea of our capitulating to 260 gangsters. If we do it will, among other things, set a disastrous example to the 23 thousand internees in Cyprus.

I cannot help feeling that the Kenya Government are being incredibly weak and that if told firmly that they must keep these men in order even if it means shooting they will be able to quell this mutiny.

Obviously/

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Obviously from the broad political point of view the only right course for us to take is to keep these men where they are until we can hand them over to some recognised Government or authority in Palestine. Any other course would put us in a false position and land us in all sorts of difficulties.

For instance, to send these gangsters round by sea to Palestine would mean that they might arrive in Palestine just at a moment when the cease fire had been prolonged or was going to be prolonged for another period.

As for asking the Security Council for a ruling, if they told us to send them back and we obeyed, we should be sending men of military age into Palestine in defiance of our own interpretation of the cease fire resolution.

Least of all do I like the idea of parleying with these men, as suggested by Mr. Burrows. I hope therefore that the Colonial Office can be induced to take a strong line with the Governor of Kenya and insist upon his taking appropriate measures to quell the mutiny which these men are threatening.

B. G. Sargent

7th June, 1948.

I am in agreement with Mr. Sargent in principle, but he would prefer to reserve any comment until we have seen what the result of the talks is. I think that the principle of the talks is to discuss the future of the country and to discuss whether white troops can be sent to Kenya before June 15, if they are required to guard the settlement.

7th June 1948

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2 . It seems unfortunately out of the question to move the Jews back to Palestine just now; nevertheless, in view of the very serious nature of the position, it is most important that we make every possible effort to try to persuade the Arabs, through the United Nations Mediator, to agree to the admission of these 260 men back into Palestine at the earliest moment and during the truce period if at all possible. I understand that the Mediator has now referred the problem of interpretation of the truce provisions regarding immigration back to the Security Council, which is likely to discuss it on Monday. In the circumstances would you consider asking Cadogan to seek an opportunity to raise the question of the Kenya detainees with the Arab delegations and to try to obtain agreement to acceptance of their readmission to Palestine as a case apart.

3. Although they are men of military age, they are in a somewhat different category from both the Cyprus Jews and other would-be immigrants into Palestine. They are either Palestinians or residents of Palestine who were /deported

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departed from that country because they could not be held there in detention owing to local security difficulties. Moreover a very definite pledge was given to them by H.M.G. that they would be sent back to Palestine before the military withdrawal and they were recently given a written assurance that arrangements would be made to start their move from Kenya within one month from the termination of the Mandate.

Further, all our planning arrangements were in hand for the removal of these men and because of the truce discussions were suspended. These men, as Palestinians, do fall in a special category and they form, after all, only a small number.

(Approved in draft by the Colonial Secretary and signed on his behalf at his instructions)

*L. De-Waker*  
Private Secretary  
5. 6. 48

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75156/151F/48.

Secret  
Immediate

EF143/341/G

7th June, 1948.

*Mr. Bevin*  
*My dear Mr. Wright.*

My Secretary of State understands that Mr. Bevin is discussing with the Department routes for getting the Jewish detainees in motion from Kenya, and has instructed me to keep in touch with you about this.

Perhaps I should make clear the reasons why despatch by the route round the Cape has been ruled out. These are -

(1) The Ministry of Transport are very reluctant to agree that the OCEAN VIGOUR should be taken away from other work for the 10 weeks required for this operation. This would increase the difficulties of providing shipping for the military evacuation of Palestine and would involve the hiring of American tonnage at a cost in dollars equivalent (at a rough estimate) to £50,000, in addition to the £20,000 which would be the cost of the voyage round Africa.

(2) The Jews would presumably not go willingly on such a round-about journey. Military guards would be necessary and there would no doubt be all sorts of complaints about conditions on the ("hell") ship with hostile propaganda in the United States and elsewhere.

(3) The ship would be bound to call either at some foreign port or in South Africa to bunker. Within the territorial waters there would be no legal power to detain the prisoners. In British Colonies this difficulty could be overcome by special legislation, but we cannot expect any foreign Government or the Government of South Africa to legislate for such a purpose.

(4)

M.R. Wright, Esq., CMG.

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(4) There is at the moment no certainty that at the time of arrival in the Eastern Mediterranean it would be possible to land the prisoners in Palestine. It would be no less inconvenient, so far as we are concerned, in such circumstances to detain them in Cyprus than it is to continue their detention in Kenya: indeed the present Cyprus camps are not intended for the close guard of prisoners of this kind.

The principal reasons why the alternative of flying the men to Lagos and taking them on from there by sea are that -

(1) There would be considerable difficulties in guarding the men in transit in Nigeria, where (so far as is known) no suitable camp exists (particularly if they were non-co-operative and obstructive and behaved like the passengers on the "EXODUS" at Marseilles last summer) and special legislation would have to be enacted.

(2) The Ministry of Transport objection to giving up a ship for an operation taking several weeks, though less than in the case of the voyage round Africa, still exists.

(3) The problem referred to in point (4) above would arise after only some 5 weeks from embarkation at Lagos.

Of course, if you feel able to agree to a move to Cyrenaica the difficulties would be greatly lessened, but we understand that Foreign Office have hitherto seen insuperable political objections to detention in that territory.

*There has been further news from Kenya which makes our problem even more difficult. I have asked for a meeting tomorrow morning at which we can discuss this.* (J.M. Martin)

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The Governor of Kenya has represented in the strongest terms the danger of serious disturbances in the Jewish detention camp at Gilgil, if the movement of these 260 men back to Palestine is not begun by the 15th June, in accordance with the written undertaking given by the Government of Kenya on the 14th May. (See my minute of the 26th May).

2. The Foreign Secretary and I discussed this question yesterday and decided that, in view of the Palestine truce arrangements, it was out of the question to move the Jews back to Palestine for the present. The Governor has been informed accordingly. I have discussed the renewed representations from the Governor with the Foreign Secretary today and, while we have agreed that yesterday's decision must stand, the Foreign Secretary has undertaken to do his utmost by representations through the United Nations Mediator, to see if agreement can be obtained to admission of these Jews into Palestine at the earliest possible date.

3. In the meantime, the Governor advises that, exasperated by five years of detention and by uncertainty as to their future, these men are in a mood to create such an incident as must lead to wholesale killing. As you are aware, the only military guard are black troops with white officers and I need not enlarge on the effects on world opinion should a "massacre" occur in such circumstances. Control of the Jewish prisoners would obviously be easier if European troops were available to reinforce the present guard (who are confined to the outer perimeter) and I would ask that instructions may

Abe

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be sent most urgently to the Commanders-in-Chief, Middle East, to arrange in consultation with the G.O.C. for the despatch by air of immediate reinforcements. The Foreign Secretary, to whom I am sending a copy of this minute, strongly supports this request.

(Sgd.) A. Creech Jones.

4th June, 1948.

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INWARD TELEGRAM  
TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM NENYA (Sir P. Mitchell)

D. 7th June, 1948  
R. 7th " " 15.20 hrs.

MOST IMMEDIATE

No.390 Secret and Personal

Jews, noted. Your secret and personal telegram No.406,

I will keep you informed and will of course do everything in my power to avoid tragedy.

2. Command here have been informed by Middle East that no Prison Staff Corps men available and company of infantry offered instead. We have confirmed here and are unanimous such men could not carry out the duties of internal staffing of camp and their introduction for the purpose would lead to bloodshed.

3. Special internal staff at the camp become time-expired on 19th June next. I am informed that maximum of 5 likely to be re-engaged. Remainder have stated that they refuse. Replacement is therefore necessary and if Middle East cannot supply, War Department or some other source of U.K. must do so by air at once.

4. Law Members will visit the camp today and inform inmates that their move is delayed by conditions of truce expected to be agreed to by what they regard as their Government in Palestine. If truce not agreed or breaks down move will proceed at once. Meantime we will do all in our power to ease conditions of detention. Law Members will ask detainees to suggest extent to which they are willing to co-operate. I am not hopeful that they will be content with anything less than leave out of the camp which is impossible.

5. If truce delayed or breaks down, trust that you will at once authorise move which, if necessary, can be done by charter from here and could be all over in 3 days. Trust also you will try to persuade Jewish Agency to give directive to these men to be patient.

Copies sent to:-

Foreign Office	-	Mr. M. Wright
" "	-	Mr. Burrows
" "	-	Mr. Beith
War Office	-	Lt.Col. Charteris

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES.

Cypher (O.T.P.)

FROM KENYA (Sir P. Mitchell)

D. 8th June, 1948.

R. 8th " " 11.55 hrs.

MOST IMMEDIATE

No. 397 Secret.

Your secret telegram No. 408.

Jews.

Law Member, accompanied by Somen (see my top secret telegram No. 383 of 4th June) and Irvine ("A" branch East African Command) visited Gilgil Camp yesterday, and interviewed the Action Committee. He informed them as in paragraph 5 of my secret telegram No. 390. They then asked if they might consult and the Law Member and Irvine withdrew, leaving Somen.

2. After half an hour they intimated readiness to see the Law Member again and he returned. They protested that they were victims of high politics, that the truce had not even been signed, that there were no real reasons why they should not return, except that somebody was deliberately preventing it. They were sullen and angry and stated that faith had been repeatedly broken with them and that they were not prepared to believe anything any more that the British authority told them. They had no suggestions to make for easing the tension and plainly had no wish to have anything more to do with the Law Member or Kenya Government, but said that they would return to the camp and hold full camp meeting to discuss the matter. Law Member said that he would remain at Gilgil for at least an hour in case they wished to see him and would return at any time if they wished to communicate with him. Before leaving, Law Member asked them if they would like Somen to return to the camp, and they advised him to keep out of it. After more than an hour and a half, no communication having come from the camp, Law Member returned to Nairobi.

Following signal dated 8th June just received from Commandant of Camp. Beglas.

"Quiet night. Meeting going on. Sullen." Ends.

3. International Red Cross Representative has arrived. He points out that his mandate is not conciliation but to help with family affairs and later to escort party if necessary through Arab country. He was in the camp all yesterday and has returned to the camp today. His visit has in fact been most helpful and I have no doubt has assisted to ease the tension.

4. Law Member thinks that if the truce and interruption of immigration agreed by the Jewish authorities in Palestine detainees may accept the position for a short time, but that delay in achieving proposed truce, or refusal to stop immigration by Jewish authorities, or breakdown in the truce, will at once create situation in which, unless orders to move are

given/

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17 JUN 1944

given at once, tragedy will occur. Most likely action is thought to be mass attempt to walk calmly out of the camp, leaving guards in fact no option but force, and, since batons and tear gas are unlikely to suffice with such desperate men, force must be expected to mean shooting.

Copies sent to:-

Foreign Office	-	Mr. Beith.
"	-	Mr. B.A.B. Burrows.
War Office (M.O.4.)	-	Lt.Col. Charteris.

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P.O. Minute  
(M. Roberts)  
9-6-48  
16-6-48.

Withdrawal from Haifa:  
Jewish Detainees in Kenya.

Last Paper

E8143

(Minutes)

Sgt. W. H. A.

9.22:vi

References

(Print)

(How disposed of)

(Action  
completed)

6m 13/7

(Index)

W.

Next Paper

24003

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*OT*  
Sir O. Sargent  
Mr. Wright  
Mr. Burrows  
-----  
*Action Taken* *10.6* *E8144* *10*

At a meeting between the Prime Minister, the Secretary of State and the Minister of Defence this evening the following decisions were reached:-

1. Haifa

There would be no interference with the present arrangements under which we would get our troops out by the end of June. There was no need to make any announcement to this effect as we had always said that we should get them out as soon as possible. The Secretary of State will consider to-morrow whether we should say anything to the Mediator or to the Arab Governments.

2. Kenya Detainees

As soon as we know that the truce has been accepted and is to come into force, the Secretary of State will take up with the Mediator this question on the lines that we had undertaken that these detainees should leave Kenya on June 15th, and that we assumed that the Mediator would agree to their return to Palestine as their land of origin and clear the matter with the Jews and Arabs. Sir P. Mitchell could be told what we were doing.

*Mr. Roberts*

*11/10/48*  
9th June, 1948.

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W/ defense  
Commind.

17 - 6 - 48.

Last Paper

E 8242

References

(Print)

(How disposed of)

Tel) Cairo 1030

17 June

Repeated to:

U.K. Tel. New York 2697

W/ton. 6538

Rhodes 14

Jerusalem 225

Haifa 131

Saving:

Amman 53 Baghdad 61

Beirut 69 Damascus 67

Jedda 61 B.M.E. Cairo

154.

(Action  
completed)

gn 22/6

(Index)

6/11

Next Paper

Jewish Detainees in Kenya.

(Tel from G.H.Q. MELF NO. 81455/MIL of 12 June)

(Minutes)

LT. 22:vi.

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Enter.

74

*John* I have told the C.O.  
this draft must stand but  
have removed known from  
the repetitions  
Bernard says you wish

to make some verbal amendments.

The draft could not be extracted  
from Chris Mayhew rather than

Lashed the SPS what had  
passed he said he would  
not deviate from this draft

17/6

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E 8243

Disposal of Jewish Detainees in Kenya

I attach two different versions of a draft telegram to H.M. Ambassador at Cairo asking him to take the matter up with Count Bernadotte. The first version (A) is a redraft, prepared in the Foreign Office, of the original version (B) which was prepared in consultation with the Colonial Office and agreed to by them. The Colonial Office have not yet concurred in the Foreign Office redraft (A) because they feel that it does not press the Mediator to accept the detainees back but merely lays the matter before him, which is as far as we would wish to go at the present delicate stage of the cease-fire.

The Colonial Office are pressing the original version of this telegram on the grounds that their Minister understood from the Secretary of State that we would urge the Mediator to receive the detainees in Palestine. The matter is therefore submitted to the Secretary of State for a final decision.

*John Benin*

(BRITH J)  
15th June, 1948.

*I am strongly in favour  
of Draft A, which was*

*A.B. Brown*

*15.6*

*/approved*

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NOTHING TO BE WRITTEN IN THIS MARGIN.

H. Ambassador,  
Cairo

Telegram.

No. ....

(Date) .....

Repeat to :—

U.K. Del. New York  
Washington  
Jerusalem,  
Governor, Kenya  
Haifa

~~En Clair~~

Code =

Cypher:

Distribution :—

Political

Copies to :—

Palestine distrn.

Addressed to Cairo, Haifa.

repeated for information to U.K. Del. New York,  
Washington, Jerusalem, Kenya, Haifa.

Please convey communication in following  
terms to Count Bernadotte. Begins.

254 Jews from Palestine are now detained in  
Gilgil Camp, Kenya. These men were originally  
detained in Palestine under Palestine Emergency  
Regulations on suspicion of being members of  
terrorist organisations or engaged in terrorist  
activities. In 1944 they were transferred to  
Eritrea for safer custody, and early in 1947  
moved to Kenya.

2. Some of these men, who are all either  
Palestinians or domiciled in Palestine have been  
in detention for up to 8 years and, not  
unnaturally, they looked forward to being sent  
home on the termination of the Mandate. Public  
statements have indeed been made by the  
Govts. of Palestine and Kenya that it was  
intended to send them home and the men were  
given assurances only last month that arrange-  
ments would be made for them to leave Kenya by  
the 15th June.

3. Arrangements which had been made to send  
them by air, starting on the 10th June, on the  
first stage of their journey to Palestine were  
suspended as His Majesty's Government were  
anxious to do nothing which might compromise  
the success of the negotiations for a cease fire.

For/

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...the situation is a dangerous one and unless prompt steps are taken to repatriate them to prevent an incident which would force the guards to open fire, and would lead to serious bloodshed. The reasons for the delay have been explained to the men but it is not expected that they will acquiesce in this position for more than a short time.

4. His Majesty's Government request the Mediator to be so good as to consider the question urgently in consultation, as he may think fit, with the competent Jewish and Arab authorities, and to convey the necessary authorisation to His Majesty's Government for the repatriation of these detainees to Palestine. In view of the obligations of His Majesty's Government towards the detainees, the assurances given to them in regard to repatriation and the importance of avoiding a serious incident in Gilgil Camp, it is hoped that Count Bernadotte will be able to give the earliest possible reply to this request. Ends.

NOTHING TO BE WRITTEN IN THIS MARGIN.

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RECEIVED BY G.H.Q.

IZ 1500  
TOO 121145B  
(120945Z)  
TOR 122018Z

IMMEDIATE

From : G.H.Q. M.E.L.F.

To : Ministry of Defence, London

81455/MIL

12th June, 1948.

Secretary Commanders-in-Chief Committee to  
Secretary Chiefs of Staff Committee.

Further to 242/CCL of 10th June.

1. Latest information from Nairobi is that
  - A. Civil warders are prepared to re-engage in increasing numbers as a result of promised backing by British troops.
  - B. Kenya Government, in light of this, is willing to retain responsibility for internal guarding of detainees.
2. British infantry will be used to
  - A. Reinforce or possibly relieve African external guard.
  - B. Stiffen internal guard if so requested by Kenya Government.
  - C. Provide guards for detainees when they are moved to Cyrenaica.

CIRCULATION

TOO 121145B

D.C.O.R.  
Foreign Office  
First Sea Lord  
Message Control, War Office  
Registry Telegrams, Air Ministry  
Chief of Combined Operations Staff  
Col. Leischinig, Colonial Office

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RECEIVED BY O.T.P.

17 JUN 1948

IZ 1500  
TOO 121145B  
(120945Z)  
TOR 122018Z

IMMEDIATE

From : G.H.Q. M.E.L.F.

To : Ministry of Defence, London

81455/MIL

12th June, 1948.

Secretary Commanders-in-Chief Committee to  
Secretary Chiefs of Staff Committee.

Further to 242/CCL of 10th June. - *8 P 50/341/c.*

1. Latest information from Nairobi is that
  - A. Civil warders are prepared to re-engage in increasing numbers as a result of promised backing by British troops.
  - B. Kenya Government, in light of this, is willing to retain responsibility for internal guarding of detainees.
2. British infantry will be used to
  - A. Reinforce or possibly relieve African external guard.
  - B. Stiffen internal guard if so requested by Kenya Government.
  - C. Provide guards for detainees when they are moved to Cyrenaica.

CIRCULATION

TOO 121145B

D.C.O.R.  
Foreign Office  
First Sea Lord  
Message Control, War Office  
Registry Telegrams, Air Ministry  
Chief of Combined Operations Staff  
Col. Leischinig, Colonial Office

PUBLIC RECORD OFFICE	
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REGISTRY

REPETITION OF TELEGRAMS.

No. 1

(1) TELEGRAM SECTION,  
FOREIGN OFFICE.

**CYPTER**

Please repeat to the posts shown below telegram No. 1030

from ~~to~~ TO CAIRO dated 17th June

RHOODES as an No. (Date)

Immediate Tel. No.

No. (Signed) Laurence

~~En clair~~

~~Code~~

Cypher

(Dept.) Easton

(Date) 25. June 48.

(2) DIVISION CONCERNED (FOR ARCHIVES).

1	2	3	4	5	6
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Reference:-  
FO

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NOTHING TO BE WRITTEN IN THIS MARGIN.

Draft.

H.M. Ambassador  
Cairo

Telegram.

No. 1030

(Date) June 17

Repeat to:—

U.K. Del. New York  
Washington 6538  
Jerusalem 225  
Amman Bagdad Beirut Damascus Jeddah YAMMO  
Haifa 151.

SAVING.

✓ AMMAN 53. SAV.  
✓ BAGDAD 61. SAV.  
✓ BEIRUT 69. SAV.  
✓ DAMASCUS 67. SAV.  
✓ JEDDAH 61. SAV.  
✓ K.A.E.O. CAIRO.  
154. SAV.

Ex-Clair.

Code.

Cypher.

Distribution:—

Political

Copies to:—

Palestine distrn.

OUT FILE

Despatched 9.20c M.

Addressed to Cairo, telno. 1030 of 17th June.  
repeated for information to U.K. Del. New York,  
Washington, Jerusalem, ~~Bagdad~~, Haifa, and saving 6  
Amman Bagdad Beirut Damascus Jeddah YAMMO.  
Please convey communication in following  
terms to Count Bernadotte. Begins.

254 Jews from Palestine are now detained in  
Gilgil Camp, Kenya. These men were originally  
detained in Palestine under Palestine Emergency  
Regulations on suspicion of being members of  
terrorist organisations or engaged in terrorist  
activities. In 1944 they were transferred  
to Eritrea for safer custody, and early in 1947  
moved to Kenya.

2. Some of these men, who are all either  
Palestinians or domiciled in Palestine have  
been in detention for up to 8 years and, not  
unnaturally, they looked forward to being sent  
home on the termination of the Mandate. Public  
statements have indeed been made by the  
Governments of Palestine and Kenya that it was  
intended to send them home and the men were  
given assurances only last month that arrange-  
ments would be made for them to leave Kenya by  
the 15th June.

3. Arrangements which had been made to send  
them by air, starting on the 10th June, on the  
first stage of their journey to Palestine were  
suspended as His Majesty's Government were  
anxious to do nothing which might compromise the  
success of the negotiations for a cease-fire.

4./

PUBLIC RECORD OFFICE

FO 371 / 68640

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4. His Majesty's Government request the Mediator to be so good as to consider the question urgently in consultation, as he may think fit, with the competent Jewish and Arab authorities, and to give his views to H.M.G. with regard to the repatriation of the detainees. In view of the obligations of H.M.G. towards the detainees and the assurances given to them in regard to repatriation, it is hoped that Count Bernadotte will be able to give the earliest possible reply to this request. If Count Bernadotte recommends that they should be moved to Palestine, H.M.G. will arrange the necessary transport but they assume that Count Bernadotte will take the necessary steps to ensure that the Jewish authorities are ready to receive them and that the Arab authorities will not make difficulties.

5. The route to be followed by the detainees requires consideration. The most convenient route would be by ship through the Canal or by air ~~by~~ with landings in Egypt. If both of these methods are politically undesirable, the alternative is by air to Cyrenaica and thence by sea. If Count Bernadotte would like us to arrange the journey this way we will endeavour to do so.

*[Handwritten signature]*

NOTHING TO BE WRITTEN IN THIS MARGIN.

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FROM FOREIGN OFFICE TO CAIRO

No. 1030

17th June, 1948.

D. 9.20 a.m. 18th June, 1948.

Repeated to U.K. Del. New York No. 2697

Washington No. 6538

Jerusalem No. 225

Haifa No. 131

Amman No. 53

Bagdad No. 61

Beirut No. 69

Damascus No. 67

Jedda No. 61

B.M.E.O. Cairo No. 154

} Saving

IMPORTANT  
SECRET

Addressed to Cairo telegram No. 1030 of 17th June repeated for information to United Kingdom Delegation New York, Washington, Jerusalem, Haifa and Saving to Amman, Bagdad, Beirut, Damascus, Jedda and British Middle East Office Cairo.

Please convey communication in following terms to Count Bernadotte.

[Begins]

254 Jews from Palestine are now detained in Gilgil Camp Kenya. These men were originally detained in Palestine under Palestine Emergency Regulations on suspicion of being members of terrorist organisations or engaged in terrorist activities. In 1944 they were transferred to Eritrea for safe custody, and early in 1947 moved to Kenya.

2. Some of these men, who are all either Palestinians or domiciled in Palestine have been in detention for up to 8 years and, not unnaturally, they looked forward to being sent home on the termination of the Mandate. Public statements have indeed been made by the Governments of Palestine and Kenya that it was intended to send them home and the men were given assurances only last month that arrangements would be made for them to leave Kenya by the 15th June.

3. Arrangements which had been made to send them by air,

/starting on the

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Reference:-					
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On the 17th June, on the first page of which  
the following statement was contained: His Majesty's Government  
were unable to do nothing which might compromise the success  
of the negotiations for a cease-fire.

4. His Majesty's Government request the Mediator to be  
so good as to consider the question urgently in consultation,  
as he may think fit, with the competent Jewish and Arab  
authorities, and to give his views to His Majesty's Govern-  
ment with regard to the repatriation of the detainees.  
In view of the obligations of His Majesty's Government  
towards the detainees and the assurances given to them in  
regard to repatriation, it is hoped that Count Bernadotte  
will be able to give the earliest possible reply to this  
request. If Count Bernadotte recommends that they should be  
moved to Palestine, His Majesty's Government will arrange the  
necessary transport but they assume that Count Bernadotte  
will take the necessary steps to ensure that the Jewish  
authorities are ready to receive them and that the Arab  
authorities will not make difficulties.

5. The route to be followed by the detainees  
requires consideration. The most convenient route would  
be by ship through the Canal or by air with landings in  
Egypt. If both of these methods are politically undesirable,  
the alternative is by air to Cyrenaica and thence by sea.  
If Count Bernadotte would like us to arrange the journey  
this way we will endeavour to do so.

F F F F

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82

# OUT FILE

-2-

starting on the 10th June, on the first stage of their journey to Palestine were suspended as His Majesty's Government were anxious to do nothing which might compromise the success of the negotiations for a cease-fire.

4. His Majesty's Government request the Mediator to be so good as to consider the question urgently in consultation, as he may think fit, with the competent Jewish and Arab authorities, and to give his views to His Majesty's Government with regard to the repatriation of the detainees. In view of the obligations of His Majesty's Government towards the detainees and the assurances given to them in regard to repatriation, it is hoped that Count Bernadotte will be able to give the earliest possible reply to this request. If Count Bernadotte recommends that they should be moved to Palestine, His Majesty's Government will arrange the necessary transport but they assume that Count Bernadotte will take the necessary steps to ensure that the Jewish authorities are ready to receive them and that the Arab authorities will not make difficulties.

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F F F F

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1948

PALESTINE

Dated 19 Jun 48

Received in Registry 21 Jun 48

On 19 June 1948, the British Government announced that, on the visit to Tel Aviv, the British Government would not consider that the return of the Kenya detainees would be a breach of the cease-fire since they were residents of Palestine.

(Repeated to U.K. Del New York, Washington and Haifa)

Last Paper.

E 8243

References.

(Print.)

(How disposed of.)

8) Palestine dist 23 Jun 48  
(W/C F 8404)

(Action completed.)

4/2/49

Next Paper.

E 8560

(Minutes.)

42:vi.

En P.P. 80 tel to Kenya 436 17/6  
- Kenya tel to P.O. 427 18/6

1030 to Cairo 103 (Gil-Gil Jews) + 1036 to Cairo (Cyprus Jews) have already been reported to HAIFA, as has Sir H Dow's Tel: within. I attach a draft hastener to RHODES on both questions: a house told Mr HIGHAM of the C.O. that it will be going of shortly.

James Rutledge  
25:vi.

B.U. 28:vi.

J. S. Davis  
June 25

Replies have now been received on both points from Rhodes. Draft therefore cancelled

473. 29/6

See within

CO letter to Mr. Burrows 75156/151A/48 of 24/6

47:vi.

32003 F.O.P.

PUBLIC RECORD OFFICE

FO

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## REPETITION OF TELEGRAMS.

(1) TELEGRAM SECTION,  
FOREIGN OFFICE.

Please repeat to the posts shown below telegram No.....193

from/to JERUSALEM ..... dated 19th June .....

R+100ES No. (Date)

..... **No**.....

..... No. .... (Signed) *James D. McCall*.

*Enclain.*

Code

# Cypher

(Signed) Lucas D. Hall

(Dept.) East.....

(Date) June 25th .....

(2) DIVISION CONCERNED (FOR ARCHIVES).

PUBLIC RECORD OFFICE					
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	2		4		6
	1			2	

*Reference:-*

# FO

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REGISTRY  
No.

830-34/3/ 84  
REPETITION OF TELEGRAMS.

(1) TELEGRAM SECTION,  
FOREIGN OFFICE.

Please repeat to the posts shown below telegram No. 195

from/to JERUSALEM dated 19th June

R+100ES No. (Date)

No.

No.

En clair.

Code

Cypher

(Signed) Bruce McCall.

(Dept.) East

(Date) June 25th

(2) DIVISION CONCERNED (FOR ARCHIVES).

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NOTHING TO BE WRITTEN IN THIS MARGIN.

No. 1 8542/141/31

L. T.

[Secret]

Draft.

Rhodes

Telegram.

Repeated to:

Haifa  
Cairo

James Mackell  
25.vi.

Cypher

Distribution:

Departmental

Copied to:

Mr. Hygham.  
Colonial Office.  
Col. Charteris  
War Office. No. 4.

FOREIGN OFFICE, S. E. 1.

June, 1942

Despatched

IMMEDIATE  
SECRET

Addressed to Rhodes telegram No.  
of June. Repeated for information  
to Haifa and Cairo.

My telegrams Nos. 1030 [Gilgil  
Jews] and 1036 [Cyprus Jews] to Cairo  
repeated to you <sup>as</sup> and my telegrams Nos. —  
and No. 6.

2. Will you please <sup>inform</sup> contact the  
Mediator <sup>that I should be grateful for an</sup> and ask him for an immediate  
<sup>early reply</sup> decision on the questions raised in  
these two telegrams. Decision on  
<sup>detainees is sent is particularly urgent</sup> Gilgil Jews has earned additional  
<sup>owing to</sup> urgency by the fact that the Palcor  
Agency has reported the Mediator as  
saying that he regards these detainees  
as ~~potential~~ repatriates, and not  
~~potential~~ immigrants, and therefore there  
<sup>not affected by immigration clauses of</sup> is no objection to their return, and  
<sup>the true conditions.</sup> This information is bound to come to  
<sup>likely to reach</sup> the ears of the Gilgil detainees and  
<sup>cause trouble in the camps.</sup> fairly soon.

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68640

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Sir H. Dow.  
No. 195.

D: 12.12 p.m. 19th June, 1948.

19th June, 1948.

R: 2.30 p.m. 19th June, 1948.

Repeated to: U.K. Delegation New York,  
Washington,  
Cairo,  
Haifa,  
Amman Saving,  
Bagdad Saving,  
Beirut Saving,  
Damascus Saving,  
Jedda Saving,  
B.M.E.O. Cairo Saving.

8342  
21 JUN 1948

SECRET

Addressed to Foreign Office telegram No. 195 June 19th  
repeated for information U.K. Delegation New York, Washington,  
Cairo, Haifa, Saving to Amman, Bagdad, Beirut, Damascus,  
Jedda, B.M.E.O.

3324/341

Your telegram No. 1,030 to Cairo.

17/6

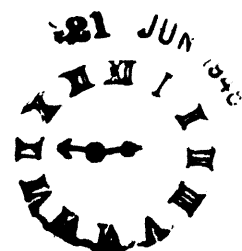
Kenya detainees.

Both Kol Israel and Kol Yerushalaim said yesterday  
evening that on his visit to Tel Aviv the Mediator had  
said he did not consider that the return of detainees  
would be a breach of the cease-fire since they were  
residents of Palestine.

Foreign Office please pass to U.K. Delegation New York,  
Washington and Haifa as my telegrams Nos. 44, 12 and 8  
respectively.

[Repeated to U.K. Delegation New York, Washington and Haifa].

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

E 8742 341 R1

Cypher (O.T.P.)

FROM KENYA (Governor's Deputy) 22 JUN 1948

D. 18th June, 1948.

R. 18th " " 15.45 hrs.

INDEXED

IMPORTANT

No. 427 Secret

Your secret telegram No. 436 dated  
17th June.

Gilgil Jews.

I have no observations except to say  
that I greatly trust negotiations will be  
pressed to a very early and satisfactory  
conclusion.

Copies sent to:-

Foreign Office - Mr. J.G.S. Beith  
" " - Mr. B.A.B. Burrows  
" (News Dept.) - Mr. Matthews

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68640

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**OUTWARD TELEGRAM**

**FROM THE SECRETARY OF STATE FOR THE COLONIES**

75156/151F/48

Cypher (O.T.P.)

8742 741 71

**TO KENYA (Sir P. Mitchell)**

Sent 17th June, 1948. 10.00 hrs.

**IMPORTANT**  
No. 436 Secret.

**INDEAN**

**Gilgil Jews.**

In reply to Press enquiries here I propose to say that detainees have been informed by Governments of Kenya on instructions from H.M.G., that their repatriation to Palestine has been delayed by the terms of the Cease-Fire Agreement and that the problem is being referred to the United Nations Mediator. Have you any observations?

**Copies sent to:-**

Foreign Office - Mr. J.G.S. Beith.  
" " - Mr. E.A.B. Burrows.  
" "(News Dept.) - Mr. Matthews.

PUBLIC RECORD OFFICE

Reference:-

**FO 371 / 68640**

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Colonial Office, INDEXED  
Church House,  
Great Smith Street,  
S.W.1.

My Reference 75156/151A/48.

Your Reference .....

8342 341 31 24th June, 1948.

M. Beck

Mr Burrows,

I am writing to confirm our telephone conversation this morning in which I drew your attention to a Falcom Agency Report dated Tel Aviv June 18th, which reads as follows:-

"After the Foreign Minister had discussed with Count Bernadotte the problem of the 260 Kenya deportees, who were to have been returned to Palestine in June but are held by the British on the grounds that they are of military age, the mediator stated at his news conference that these men were not immigrants but repatriates, and were therefore not affected by the immigration clauses of the truce conditions".

It is inevitable that this and other similar reports will come to the notice of the men in Gil Gil Camp and bring about a renewal of the tension there. You said that you would see no objection to sending a further communication drawing Count Bernadotte's attention to this report and asking for an early reply to your telegram No. 1030 to Cairo.

I should be grateful if you would let me know that a telegram is to be despatched as I

B.A.B. BURROWS, ESQ.,  
FOREIGN OFFICE.

/should

PUBLIC RECORD OFFICE

Reference:-

FO 371 / 68640

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- 2 -

should like to send a brief telegram to Kenya  
telling them of this further development.

I am sending a copy of this letter to  
Charteris.

Yours sincerely  
*John Higham*  
(J.D. Higham).

PUBLIC RECORD OFFICE

Reference:-

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F.O. Minute  
(Mr. Thirkell)  
23 - 6 - 48  
24 - 6 - 48.

Repatriation of the Gilgil Jews:  
Record of a meeting at the War Office.

Last Paper

E 8243

References

(Print)

(How disposed of)

(Action  
completed)

6/20/7

(Index)

6/24/7

Next Paper

(Minutes)

See within

34002

1	2	3	4	5	6	7	8	9	10
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24 JUN 1948

Only two means were considered to be really practicable:-

I - A direct lift to Palestine by the RAF

This would be bad from our point of view as it would involve a night stage in the Sudan, but is in any way unlikely to take place, because the Air Ministry are very doubtful whether they any longer have the airfield facilities in Palestine which they would require for such a lift. This they are going to confirm.

II - The previous plan which looked least unacceptable of those described in these papers - i.e. air lift from Kenya to Cyrenaica and thence by boat to Palestine.

This the Air Ministry say would probably be done by six Yorks which would take five days to get to Nairobi after the Mediator had given his approval, and a further four days to move the detainees and their goods from Kenya to Cyrenaica. (This would be done in two lifts.) The use of RAF aircraft would involve a brief stage somewhere in the Sudan. Civil aircraft which could do the journey in one hop cannot be obtained; but a brief stage in the Sudan may be the least unacceptable of a number of evils with which we will be faced if the Mediator gives his approval for the return of the undesirables.

L. G. THIRKELL

23rd June, 1948.

I don't think we need object to route II if the mediator approves the return of the men.

Egyptian Dept.

1st S. Reins  
June 23

NOTHING TO BE WRITTEN IN THIS MARGIN.

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to have been there for a long time. It is our duty to do our best to secure the goodwill of the local Arab population and in view of the vital importance to us of Cyrenaica, it seems to me that all alternative plans should be exhausted before a decision is finally taken to route these people through Cyrenaica. It is worth mentioning, moreover, that there has recently been a fairly serious clash between Arabs and Jews in Benghazi and it is doubtful whether the plan could go through without some repercussions on the local security situation.

*I.W. Bell.*

I.W. Bell.

24th June, 1948.

P.S. I have shown the above minute to Mr. Penney, who entirely agrees.

*I.W. Bell.*  
24/6.

Provided (as they originally were) the military authorities are satisfied that these Jews can be safely routed via Cyrenaica, then let them go that way. I have not seen a report of the Benghazi clash, but I gather it was not very serious. I hope, however, the Sudan Govt. are being kept informed of these plans which I now see involves co-ordinating with the Sudan. They may well have views.

*S. L. Chubb*  
25/6.

NOTHING TO BE WRITTEN IN THIS MARGIN.

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NOTHING TO BE WRITTEN IN THIS MARGIN.

93  
At yesterday's meeting at the W.O. I gathered  
that the Gil-Gil detainees wd: only have to  
spend a couple of days in Ginnica, so I do  
not think we need be anxiously concerned. Cin C  
M.E.L.G. who gets all W.O. telegrams about  
the Gil-gil detainees passes them on to the  
Khayid, so that the Sudanese military  
authorities will know what is going on. I do  
not know whether anything will have to be  
done in Cairo shd: the detainees need to stop  
in the Sudan.

James Thirkell. 28.vi.

Egyptian Dept.

See now E. 8661 (attached).

J. S. Birrell  
June 28

G. S. vii

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# SECRET

IN 94  
PW  
E

**WARNING:** This is an unparaphrased version of a secret cypher or confidential code message and the text must first be paraphrased if it is essential to communicate it to persons outside British or Allied Government Services.  
(\*Note: Messages shown as having been sent in a One-Time Pad: "O.T.P." are excepted from this rule.)

341

From: S.B.N.O.M.E.

RECEIVED IN C.B.
6 JUL 1948
S.A. TO DEP.

022017B/July

Date: 2.7.48.

Reed: 2042

CINCEMEX

To: C. in C. Med. Malta, C. in C. Med. Afloat

Info: C. in C. E.I., Admiralty

IMPORTANT

C. in C. Med. Afloat 021243. Escort for transport is considered necessary. OCEAN VAGUER is due Tobruk to embark detainees a.m. 7th July and it is anticipated that she will sail for Haifa that night.

022017B

Whether one of H.M. Ships is considered necessary to escort transport for C.O.S.M.E. 258.

1st S.L.(3)  
V.C.N.S.  
M.(2)  
D.N.I.(5)  
O.D.(8)  
D. of P.(2)  
D. of P.(Q) (2)  
D. of S.T.(10)

Min. of Defence  
(Lt. Col. Waterfield  
St. George St.)  
C.O. - Mr. Nigham  
P.O. - Mr. Beith  
Air. Min. A.S.T.O.S.  
(Wing Cdr. Mackie)  
W.O. - Mr. Lt. Col. Chapteris

Mr. W. Graham  
D.O.S.T.  
Mr. A. E. Carter  
Mr. E. Branchley  
Mr. A. G. Fockett  
Mr. H. G. Wills  
Mr. F. G. Rennie  
Mr. J. H. Willis  
2 File copies

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"O.T.P." are excepted from this rule.]

RECEIVED IN O.S.  
20 JUL 1948  
SENT TO DEPT.

Distribution of this message is to be limited to those  
Officers who are concerned with its contents

TOP SECRET

M E S S A G E 021730Z/July IN

From: P.S.T.O. Med.  
To : D. of S.T. London  
Info: C. in C. Med. (Afloat Malta)  
I.S.G.

Date: 2.7.48  
Recd: 2138

IMMEDIATE

Am informed detainees to be flown in one lift to  
arrive Tobruk 7th July.

2. Intend use OCEAN VIGOUR in view of imminence of move-  
ment. She is much more suitable ship having standees and  
can provide full feeding with adequate space for guards.  
Estimated time of departure Port Said 5th July.

3. Request confirmation destination in Haifa.

4. Agreed.

021730Z

D. of S.T. (3)

Mr. A. Graham  
D.O.S.T.  
Mr. A.H. Carter  
Mr. R. Brenchley  
Mr. A.G. Pockett  
Mr. H.C. Wills  
Mr. F.C. Rennie Action  
Mr. J.R. Willis  
Min. of Defence. Lt. Col. Waterfield  
(Great George Street)  
C.O. - Mr. Higham  
F.O. - Mr. Beith  
Air Min. A.S.T.O. 3  
(Wing Cdr. Mackie)  
W.O. - M.O.4 - Lt. Col. Charteres  
2 File copies.

FB

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**TOP SECRET**

20 JUL 1948

Gen. J. Dep.

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**TOP SECRET** : Messages shown as having been sent in a One Time Pad  
From: PSFO Med "O.T.P." are excepted from this rule. Date: 3.7.48  
To : D. of S.T. London Recd: 0845

- Have discussed your 231545 with GHQ. consider it is practicable to hold detainees on board to await arrival second flight but only possible-ship is soup tea hard rations.
2. For passage with 290 detainees conditions would be uncomfortable with sitting accommodation on wooden forms but voyage time only 3 days maximum. This is considered suitable and GHQ agree subject our concurrence any possible complaints later will not embarrass HMG.
  3. If movement arranged by 2 voyages suggest interval should be 8 days to allow for possible delays to vessel and assuming Jewish authorities Haifa will accept their immediate disembarkation.
  4. Agreed.
  5. Understand COS ME signal being sent on same subject.

Mr. W. Graham  
D.O.S.T.

Mr. A.H. Carter  
Mr. R. Brenchley  
Mr. A.G. Pookett

Mr. H.C. Wills

Mr. F.C. Rennie ACTION

Mr. J.R. Willis

Min of Defence, Lt. Col. Waterfield  
(Great George Street)

C.O. - Mr. Higham

F.O. Mr. Beith

Air Min. A.S.T.O. 3 (Wing Cdr. Mackie)

M.O. - M.O.4 - Lt. Col. Charteris

2 File copies

Extra.

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26 JUL 1948

SENT TO DEP..

**TOP SECRET**

**M E S S A G E**

021704/July

**OUT**

From: D. of S.T.  
To : P.S.T.O. Middle East W/O

Date: 2.7.48

With further reference to my 231545 you should consult  
G.H.Q., Middle East who have been advised by cable C.O.S.M.E.  
258 of 1st July on movement to Palestine of Kenya detainees.

2. If Cyrenaica is used and air lift made in one flight  
you should arrange for use of "EMPIRE REST" for Sea Movement.  
If two or more flights involved we have no objection to use  
of "OCEAN VIGOUR" if impracticable to use "EMPIRE REST" if  
holding detainees pending arrival of later flights.

3. Please report in due course shipping arrangements made.

TOO. 021704.

(Sgd.) F.C. Rennie  
Ext. 3653.  
for D. of S.T.

Mr. W. Graham  
D.O.S.T.  
Mr. A.H. Carter  
Mr. R. Brenchley  
Mr. A.G. Pockett  
Mr. H.C. Wills  
Mr. F.C. Rennie  
Mr. J.R. Willis  
Min. of Defence, Lt. Col. Waterfield  
(Great George St.)  
C.O. Mr. Higham  
F.O. - Mr. Berth  
Air Min. A.S.T.O. 3 (Wing Cdr. Mackie)  
W.O. - M.O. 4 - Lt. Col. Charteres  
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FB

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Dated 25.6.48  
Received  
in Registry 25.6.48

United Nations  
The Secretary-General has received the application in  
written form from Mr. Harriett at Haifa,  
transmitting text of the reply made by the Mediator  
to Mr. Harriett on 26th June.

Last Paper.

E 8667

References.

(Minutes.)

Please see separate minutes attached

H.B. 29/6

(Print.)

(How disposed of.)

8) Palestine Distr. 29 June

Tel) Khartoum 180 July

Reptd to: Cairo 1124

B.M.E.O. Cairo 704

8) Palestine Distr. 5 July.

Tel) Haifa 239 5 July.

Reptd to: Cairo 1142

U.K. Del. N.Y. 2890, w/ta

7278, Jerusalem 313

over.

(Action  
completed.)

Ln 24/7

(Index.)

W.H.

Next Paper.

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8821 WIL ES

76(8).

8) Palestine Dist. 7 July

Tel) Cairo 1178 9 July

Rptd. B.M. 753

Bagdad 754

Tedola 601

Amman 662

Beruit 579

Jamman 478

Haifa 295

Wlkon 874(S)

U.K. Del. N.Y. 225(S)

Terrahin 21(S).

8) Palestine Dist.

13 July.

RECORD OFFICE

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OUT FILE

Cyrenaica

Confidential.

POLITICAL INFORMATION

FROM FOREIGN OFFICE TO CAIRO.

No. 1178.

D. 2.15 p.m. 9th July 1948.

9th July 1948.

Repeated to: B.M.E.O. No.755;  
Bagdad, No.754;  
Jedda, No.601;  
Amman, No.662;  
Beirut, No.579;  
Damascus, No.478;  
Haifa, No.295;  
Washington No.874 Saving;  
U.K. Delegation New York No.225 Saving;  
Jerusalem No.21 Saving.

IMMEDIATE.

CONFIDENTIAL.

Addressed to Cairo telegram No.1178 of  
9th July, repeated for information to B.M.E.O.,  
Bagdad, Jedda, Amman, Beirut, Haifa and Damascus,  
and Saving to Washington, United Kingdom Delegation  
New York and Jerusalem.

My telegram No.1080 [of June 17th: Jewish  
detainees in Kenya].

Mediator replied that provisions for the Truce  
Agreement related to immigration and that the  
repatriation to Palestine of previous residents could  
not be interpreted as immigration. He regarded the  
matter as one for settlement between His Majesty's  
Government and the Jewish authorities and asked only  
to be informed of the date and place of the detainees'  
arrival in Palestine.

2. Movement of the party by air to Cyrenaica  
and thence by ship to Palestine has now begun and  
publicity has mistakenly been given to it. The move  
cannot be kept secret but no (repeat no) publicity  
should be given. If you or other of His Majesty's  
Representatives are questioned about our action you  
can explain that the matter was cleared with the  
Mediator and that His Majesty's Government had no  
grounds for further detention of these Jews after the  
termination of the Palestine Mandate.

W:W:W:W:W

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NOTHING TO BE WRITTEN IN THIS MARGIN.

Draft.

Telegram to :-

Cairo

No. 1178

(Date) July 9

Repeat to :-

BAGDAD 754  
JEDDA 601  
AMMAN 662  
BEIRUT 529  
DAMASCUS 478  
HAIFA 295

SAVING TO:

WASHINGTON 874  
U.K. DELEGATION  
NEW YORK 254  
JERUSALEM 244  
HAIFA 295

2. Beirut  
July 8

XXXXXX.

XXX.

Cypher.

Distribution :-

Political

RECEIVED IN O.B.

12 JUL 1948

SECRET

Copies:

Palestine Distribution

[Security classification] CONFIDENTIAL  
-if any

Addressed to B.M.B.O. Cairo

telegram No. 1178 (date) 9/7

repeated for information to B.M.B.O. Bagdad, Jedda,  
Amman, Beirut, Damascus, SAVING to Washington,  
U.K. Delegation New York, Jerusalem, and Haifa.

My telegram No. 1030 of June 17th:

Jewish detainees in Kenya

Mediator replied that provisions for the  
Truce agreement related to immigration and that  
the repatriation to Palestine of previous residents  
could not be interpreted as immigration. He  
regarded the matter as one for settlement between  
His Majesty's Government and the Jewish authori-  
ties and asked only to be informed of the date  
and place of the detainees' arrival in Palestine.

2. Movement of the party by air to Cyrenaica  
and thence by ship to Palestine has now begun  
and publicity has mistakenly been given to it.  
The move cannot be kept secret but no  
repeat no publicity should be given. If  
you are questioned about our action you can  
explain that the matter was cleared with the  
Mediator and that His Majesty's Government had  
no grounds for further detention of these Jews  
after the termination of the Palestine Mandate.

473 97

PUBLIC RECORD OFFICE

FO 371 / 68640

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1030

04616) W.L.34382/152 50.000 12/47 A. & E.W. Ltd. Gp. 685

OUT FILE

~~CONFIDENTIAL~~  
~~CONFIDENTIAL~~

FROM FOREIGN OFFICE TO HAIFA

No. 259

5th July, 1948

D: 3.30 p.m. 5th July, 1948

Repeated to: Cairo (Embassy) No. 1142  
New York (U.K.Del.) No. 2890  
Washington No. 7278  
Jerusalem No. 515  
B.M.E.O. No. 716

Saving to: Amman No. 65  
Bagdad No. 76  
Beirut No. 82  
Damascus No. 82  
Jedda No. 76

IMMEDIATE  
CONFIDENTIAL

Addressed to Haifa telegram No. 259 of 5th July,  
repeated for information to Cairo Embassy, United Kingdom  
Delegation New York, Washington, Jerusalem, B.M.E.O. and  
Saving to Amman, Bagdad, Beirut, Damascus, Jedda.

Your telegram No. 174 [of July 4th: Kenya detainees]

Commanders in Chief Middle East have been asked to  
inform you through B.M.E.O. of the date of arrival as soon  
as final arrangements are made. You should then notify  
the Mediator's office at Haifa and the Jewish authorities.

G G G G

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Registry  
No. E/52/341/3

Top Secret  
Secret  
Confidential  
Restricted  
Clear

OUT FILE  
**CYPHER**

Date

Despatched

5/7

3.30p

IMMEDIATE

CONFL.

Draft. Tel.

Haira

239

July 5<sup>th</sup>

Repeat

Cairo Emb. 1142

UK D. N. York 2890

Washington 7278

Jerusalem 313

Bombay 716

Saving to

Amman 65 SAV

Bagdad 76 SAV

Beirut 82 SAV

Damascus 82 SAV

Iddah 76 SAV

Main Dept

Cypher

Copies Palestine

dist.

1.50 PM

RECEIVED IN C.B.

6 JUL 1948

Add. Haira No. 239 5/7

Rep. for info. Cairo Emb.,

UK D. N. York, Wash.

Jerusalem Bmt. saving

to Amman Bagdad Beirut

Damascus Iddah

Your tel. No. 174 [A

July 4 : Kenya detainees]

Transmission taking place

have taken this matter

up with Jewish authorities

and that

Commanders in Chief

Middle East have been

asked.

NOTHING TO BE WRITTEN IN THIS MARGIN.

(2/47) (14728). Wt 11488-144 250m 5/47 G.S.St.

PUBLIC RECORD OFFICE

Reference:-

FO

371

68640

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asked to inform you  
through OMEG of the  
date of arrival as soon  
as final arrangements  
are made. You should  
then notify the mediator's  
office at Haifa and  
the Jewish authorities  
JB July 5

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E 8782/241/51  
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OUT FILE

POLITICAL DISTRIBUTION

102

FROM FOREIGN OFFICE TO KHARTOUM

No. 180

D. 7.55 a.m. 2nd July, 1948.

1st July, 1948.

Repeated to Cairo No. 1124  
B.M.E.O. (Cairo) No. 704

IMMEDIATE  
CONFIDENTIAL

Addressed to Khartoum telegram No. 180 1st July repeated for information to Cairo and B.M.E.O. (Cairo).

Jewish Detainees in Kenya.

It has now been decided that these detainees should be returned immediately to Palestine. The first stage of their journey will be by air. This movement had been planned to be carried out by Yorks to avoid, if possible, the difficulties arising out of staging stops in the Sudan. Unfortunately, all Yorks are now urgently required for Berlin commitments, and we must rely upon Dakotas, which are medium range. Staging stops would probably have to be made at Juba, Khartoum and Wadi Helifa, and there would be a night stop in the Khartoum area.

2. The Service authorities in the Middle East would make the detailed arrangements for this movement, and would keep you fully informed. I recognise that it would be an embarrassment for the Sudan Government to have to hold these detainees for a night stop, but there is no other practicable way to return them rapidly to Palestine. I am recommending to the Service authorities that airfields remote from centres of population should so far as possible be used i.e. Wadi Seidna South instead of Khartoum Airfield. Military guards would accompany the detainees. Since the latter are extremely anxious to return to Palestine they can be expected to make no trouble.

3. Please telegraph immediately whether you agree.

///

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NOTHING TO BE WRITTEN IN THIS MARGIN.

Draft.

Telegram to:—

Khartoum.

No. 180

(Date) July 1st

Repeat to:—

Cairo, B.M.E.O.

No 1124

BMEC

No 704

2 draft refs.

Co., W.O., A.M.

2 My. of Defence

Concur

Egyptian Dept.

first

4.5 Beirut

June 30

Will it be clear to

Khartoum who is

En-Clair-Low many

Code. They are 791

Cypher. not sure how

much of the corr. they

Distribution. Love had.

Political G.M.H.

3/6.

Copies to:

Palestine.

Yes. Khartoum know

all about them &

have had them in

transit before

15 July

H.B. Bailey 1/7

[Security classification]  
—if any

CONFIDENTIAL.

Addressed to Khartoum.

telegram No. 180 (date) 1 July

and  
repeated for information to Cairo, B.M.E.O.

My Telegram [redacted] to Khartoum for [redacted]

Jewish Detainees in Kenya.

It has been  
I have now decided that these detainees

should be returned immediately to Palestine. The

first stage of their journey will be by air.

This movement had been planned to be

carried out by Yorks to avoid, if possible, the

difficulties arising out of staging stops in

the Sudan. Unfortunately, all Yorks

are now urgently required for Berlin

commitments, and we must rely upon Dakotas, which

are medium range. Staging stops would probably

have to be made at Juba, Khartoum & Wadi Helfa,

and there would be a night stop in the Khartoum area.

2. The Service authorities in the Middle East

would make the

will be making detailed arrangements for this

movement, and will no doubt keep you fully

informed. I recognise that it will

be an embarrassment for the Government of

Khartoum to have to hold these detainees for a

night stop, but there is no other practicable

way to return them rapidly to Palestine. I

trust, therefore, that you will be able to make

the necessary arrangements. I am recommending

RECEIVED IN C.B.

3 JUL 1948

W/L 24009/122 50,000 1247 A.R. E.W.L.14. Gp. 545

5/10/48

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Since the latter are extremely anxious to return to Palestine they can be expected to make no trouble.

3. Please telegraph immediately  
whether you agree.

18 July 1957

**NOTHING TO BE WRITTEN IN THIS MARGIN.**

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	1			2					

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[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]  
Cypher/OTF

POLITICAL DISTRIBUTION

FROM RHODES TO FOREIGN OFFICE

Mr. Hoyland  
No. 9

D. 1.00 p.m. 28th June, 1948

28th June, 1948

R. 2.16 p.m. 28th June, 1948

SECRET

Your telegram to Cairo No. 1030: Kenya detainees.

Communication was made to the Mediator who informed me that the application in identical terms had been received from Mr. C. Marriott at Haifa. Following is text of the answer made by the Mediator to Mr. Marriott on June 26th.

[Begins]

My position on this matter as already stated to the Jewish authorities at Tel Aviv is that provisions for the Truce Agreement relates to immigration and that the return or repatriation to the country of bona fide citizens or residents cannot be interpreted as immigration.

Question of the desirability of their return is a matter for decision of the Jewish authorities in consultation with your Government and therefore no question of my recommendation as suggested by you is involved. If arrangements are made by your Government for the return of any or all of these detainees I would expect to be given full information of the number being repatriated, route by which being sent and the place and date of arrival, in order that United Nations observers may make the fullest check on the right of each individual to enter the country under the terms of the Truce Agreement. [Ends].

uuuuu

29 JUN 1948

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**Rhodes Telegram No.9:  
Return of the Kenya Detainees to Palestine.** *Put with  
tele gram*

The Mediator has now confirmed to us the view which had already been attributed to him on this subject by Mr Shertok, namely that these "bona fide citizens or residents" cannot be regarded as immigrants to Palestine. He suggests that their return is a matter for His Majesty's Government and the Jewish Authorities but he would like notice of the arrangements of their return so that he can check the detainees on arrival.

Count Bernadotte has not, as we suggested in our message to him, cleared the matter with the Arabs. It therefore remains for us to consider whether we should consult the Arabs ourselves or simply send the men back, since the Mediator has no objection and implies that these men in his view have a right to return to Palestine. I consider that there would be no advantage in taking this matter up with the Arab League or the Arab Governments. They would be bound to object as a matter of principle. This does not however mean that they have any locus standi in the matter. These Palestinians cannot be left on the hands of His Majesty's Government and their unfortunate Colonial Governors indefinitely. The only proper course is to return them to the Jewish area of Palestine. There are only 250 of them and, as the Mediator has pointed out, their return is not strictly speaking a question of immigration. As a matter of fact, the Arab Governments should realise that in the light of the recent troubles between the Jewish Authorities and their extremists the return of these men is likely to be a serious embarrassment to the Jewish Authorities.

In previous minutes it has been explained that these detainees were arrested without formal trial under war time emergency regulations by the Government of Palestine. His Majesty's Government have not the right to detain them indefinitely. The Colonial Office have to answer a Parliamentary question on June 30th on this subject and I understand that they will be pressing this department on a high level to agree, for the purpose of this Parliamentary reply, that the men can now be returned.

There remains the question of the route. The only practicable route at present is to send the men by Dakotas to Tobruk and thence by sea to Haifa. The only snag here is that the Dakotas, being medium range aircraft, will have to make a night stop at either Khartoum or Wadi Halfa. This is an embarrassment but I suggest that the Military Authorities can make the necessary arrangements for guarding the men. I submit that there is still time to send the detainees back without undue complications but that if we delay further we risk increasing our difficulties vis-a-vis the Arabs and vis-a-vis the Governor of Kenya.

*J. G. S. Beith*

J.G.S. Beith  
29th June, 1948.

*/ 9 agree*

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I agree with Mr. Beith. I think it would be a mistake to consult the Arabs, since they would be bound to refuse, and we should be equally bound to override their refusal sooner or later. Nor do I think the Arabs will greatly resent our action if we return the Jewish detainees to Palestine now as part of the routine winding-up of our mandate.

H. Beith 29/6

I agree.

Sir O Sargent approves. The Jews should be approached verbally through Mr. Goldmann

M.H. 29.6

Mr Goldmann is away and I spoke to Mr Linton, who confirmed that the Jewish auths. were very keen to have these people back.

Bratt tel.s

L.S. Beith  
 June 30

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